# LIBERTY CENTRAL SCHOOL DISTRICT LIBERTY, NEW YORK

# AUDIT REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2018 INCLUDING REPORTS ON FEDERAL AWARDS AND EXTRACLASSROOM ACTIVITY FUNDS

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Nugent & Haeussler, P.C.

CERTIFIED PUBLIC ACCOUNTANTS ESTABLISHED 1925 101 Bracken Road Montgomery, New York 12549 Tel (845) 457-1100 Fax (845) 457-1160 e-mail: nh@nhcpas.com

Peter J. Bullis, CPA, FACFEI, DABFA Norman M. Sassi, CPA Christopher E. Melley, CPA Gary C. Theodore, CPA Julia R. Fraino, CPA William T. Trainor, CPA Mark M. Levy, CPA, CFP Thomas R. Busse, Jr., CPA Brent T. Napoleon, CPA Jennifer L. Capicchioni, CPA Patrick M. Bullis, CPA Justin B. Wood, CPA

Richard P. Capicchioni, CPA Walter J. Jung, CPA Jennifer A. Traverse, CPA

## INDEPENDENT AUDITOR'S REPORT

To the President and Members of the Board of Education of the Liberty Central School District Liberty, New York 12754

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Liberty Central School District, as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Liberty Central School District as of June 30, 2018, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

As discussed in Note 3 to the financial statements, management has adopted Governmental Accounting Standards Board Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits other than Pensions. Our opinion is not modified with respect to that matter.

#### **Other Matters**

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information on pages 4 through 14 and 62 through 66 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Liberty Central School District's basic financial statements. The supplemental schedules on pages 67 through 70 are required by the New York State Education Department and are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is not a required part of the basic financial statements.

The supplemental schedules and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplemental schedules and the schedule of expenditures of federal awards are fairly stated in all material respects in relation to the basic financial statements as a whole.

Liberty Central School District

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 15, 2018, on our consideration of the Liberty Central School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and not to provide an opinion on the Liberty Central School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Liberty Central School District's internal control over financial reporting and compliance.

Mugant + Houseler, P.C.

Montgomery, New York October 15, 2018

### Management Discussion and Analysis

### **Introductory Section**

The following is a discussion and analysis of Liberty Central School District's financial performance for the fiscal year ended June 30, 2018. The section is a summary of the Liberty Central School District's financial activities based on currently known facts, decisions, or conditions. It is also based on both the government-wide and fund-based financial statements. The results of the current year are discussed in comparison with the prior year, with an emphasis placed on the current year. This section is only an introduction and should be read in conjunction with the District's financial statements, which immediately follow this section.

### **Overview of the Financial Statements**

This annual report consists of three parts: MD&A (this section), the basic financial statements, and required supplementary information. The basic financial statements include two kinds of statements that present different views of the District:

- The first two statements are *district-wide* financial statements that provide both *short-term* and *long-term* information about the District's overall financial status.
- The remaining statements are *fund financial statements* that focus on *individual parts* of the District, reporting the District's operations in *more detail* than the district-wide statements. The fund financial statements concentrate on the District's most significant funds with all other non-major funds listed in total in one column-
- The *governmental funds statements* tell how basic services such as regular and special education were financed in the short term as well as what remains for future spending.
- *Fiduciary funds* statements provide information about the financial relationships in which the District acts solely as a *trustee* or *agent* for the benefit of others.

The financial statements also include notes that explain some of the information in the statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the financial statements with a comparison of the District's budget for the year.

Figure A-1 summarizes the major features of the District's financial statements, including the portion of the District's activities they cover and the types of information they contain. The remainder of this overview section of MD&A highlights the structure and contents of each of the statements.

# Management Discussion and Analysis (Continued)

		Fund Financi	al Statements
	District-Wide	Governmental Funds	Fiduciary Funds
Scope	Entire District (except fiduciary funds)	The activities of the District that are not proprietary or fiduciary, such as special education and building maintenance	Instances in which the District administers resources on behalf of someone else, such as scholarship programs and student activities monies
Required financial statements	<ul> <li>Statement of Net Position</li> <li>Statement of Activities</li> </ul>	<ul> <li>Balance Sheet</li> <li>Statement of Revenues, Expenditures, and Changes in Fund Balances</li> </ul>	<ul> <li>Statement of Fiduciary Net Position</li> <li>Statement of Changes in Fiduciary Net Position</li> </ul>
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial focus	Accrual accounting and economic resources focus
Type of asset/deferred outflows of resources/liability/deferred inflows of resources information	All assets, deferred outflows of resources, liabilities, and deferred inflows of resources both financial and capital, short-term and long-term	Generally, assets and deferred outflows of resources expected to be used up and liabilities and deferred inflows of resources that come due during the year or soon thereafter; no capital assets or long-term liabilities included	All assets, deferred outflows of resources (if any), liabilities, and deferred inflows of resources (if any) both short-term and long-term; funds do not currently contain capital assets, although they can
Type of inflow/outflow information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and the related liability is due and payable	All additions and deductions during the year regardless of when cash is received or paid

# Management Discussion and Analysis (Continued)

### **District-Wide Financial Statements**

The district-wide statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Position includes all of the District's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two district-wide statements report the District's net position and how it has changed. Net position, the difference between the District's assets and liabilities, is one way to measure the District's financial health or *position*.

- Over time, increases or decreases in the District's net position are an indicator of whether its financial position is improving or deteriorating, respectively.
- To assess the District's overall health, you need to consider additional nonfinancial factors such as changes in the District's property tax base and the condition of school buildings and other facilities.

In the district-wide financial statements, the District's activities are shown as *Governmental activities*: Most of the District's basic services are included here, such as regular and special education, transportation, and administration. Property taxes and State formula aid finance most of these activities.

# **Fund Financial Statements**

The fund financial statements provide more detailed information about the District's funds, focusing on its most significant or "major" funds – not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs:

- Some funds are required by State law and by bond covenants.
- The District establishes other funds to control and to manage money for particular purposes (such as repaying its long-term debts) or to show that it is properly using certain revenues (such as Federal grants).

The District has two kinds of funds:

- Governmental Funds: Most of the District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. Because this information does not encompass the additional long-term focus of the district-wide statements, additional information at the bottom of the governmental funds statements explains the relationship (or differences) between them.
- Fiduciary Funds: The District is the trustee, or fiduciary, for assets that belong to others, such as the scholarship fund and the student activities funds. The District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. The District excludes these activities from the district-wide financial statements because it cannot use these assets to finance its operations.

# Management Discussion and Analysis (Continued)

#### Financial Analysis of the District as a Whole

For the year ended June 30, 2018, the District restated its beginning of year net position as a requirement of implementing GASB Statement No. 75. Beginning of year net position was decreased by \$48,031,351 from \$15,057,780 to a deficit of \$32,973,571 as a result of this change in accounting principle. For more information, see Note 16. For the year ended June 30, 2018, net position decreased by \$973,729. The District's net position at June 30, 2018 is a deficit of \$33,947,300. The following table provides a summary of the District's net position:

#### Summary of Net Position

	Sch	nool District Activities	
	1 20 2010	RESTATED	0/ Change
	June 30, 2018	June 30, 2017	% Change
Current Assets	\$ 13,033,295	\$ 17,978,833	-27.51%
Pension Asset	709,588		n/a
Capital Assets, Net	46,970,476	42,738,467	9.90%
Total Assets	60,713,359	60,717,300	
Deferred Outflows	11,969,870	12,063,703	-0.78%
Current Liabilities	5,846,484	6,297,331	-7.16%
Pension Liability	384,510	2,051,332	-81.26%
Long-Term Debt Outstanding	88,118,663	96,860,989	-9.03%
Total Liabilities	94,349,657	105,209,652	
Deferred Inflows	12,280,872	544,922	2153.69%
Net Position:			
Net Investment in Capital Assets	26,568,116	21,175,654	25.47%
Restricted	6,479,589	10,003,334	-35.23%
Unrestricted	(66,995,005)	(64,152,559)	4.43%
Total Net Position	\$ (33,947,300)	\$ (32,973,571)	2.95%

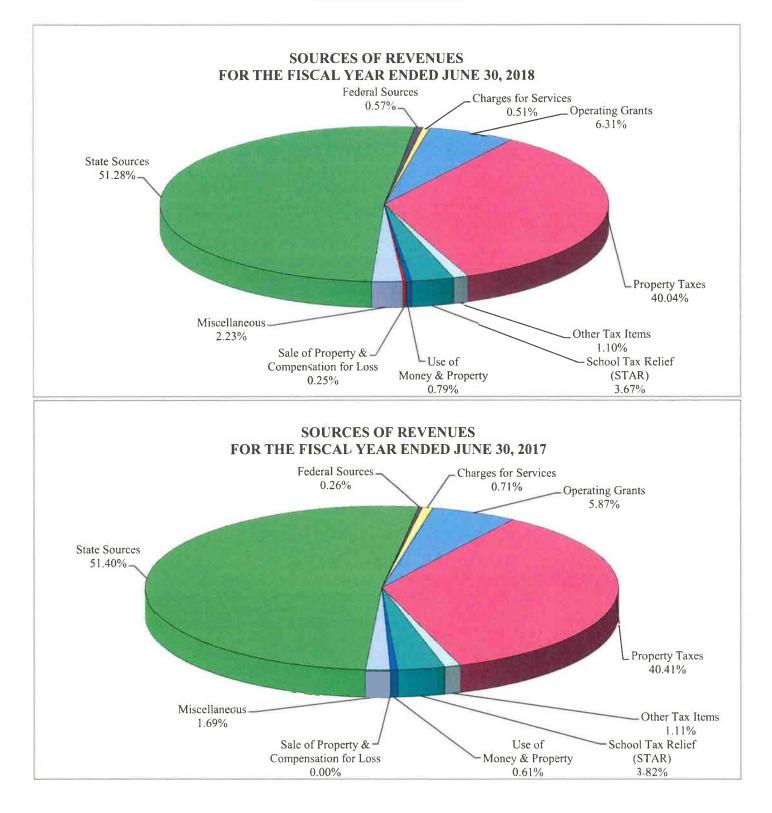
The prior year information provided above has been adjusted to include the restatement of net position to provide a more meaningful comparison of net position.

The following table and supporting graphs provides a summary of revenues, expenses and changes in net position for the year ended June 30, 2018:

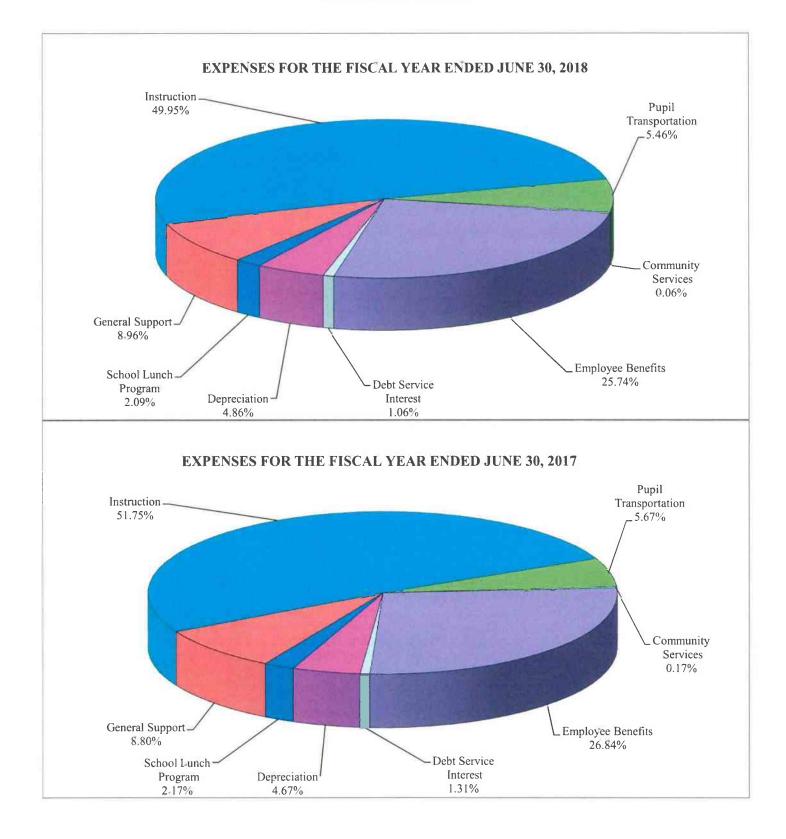
#### LIBERTY CENTRAL SCHOOL DISTRICT <u>LIBERTY, NEW YORK</u> STATEMENT OF ACTIVITIES SUMMARY OF CHANGES IN NET POSITION

REVENUES	JUNE 30, 2018		JUNE 30, 2017	%	\$ Change	% Change
PROGRAM REVENUES:						
Charges for Services	\$ 256,159	0.51%	\$ 346,701	0.71%	\$ (90,542)	-26.12%
Operating Grants	3,151,205	6.31%	2,849,603	5.87%	301,602	10.58%
GENERAL REVENUES:	17 120 416	24 210/	17 006 644	25 240/	33,772	0.20%
Property Taxes	17,130,416	34.31%	17,096,644	35.24%	)	
Other Tax Items	547,033	1.10%	538,540	1.11%	8,493	1.58%
School Tax Relief (STAR)	1,536,011	3.07%	1,565,977	3.23%	(29,966)	-1.91%
Use of Money & Property	186,751	0.37%	238,409	0.49%	(51,658)	-21.67%
Sale of Property & Compensation for Loss	127,072	0.25%	603	0.00%	126,469	20973.30%
Miscellaneous	1,114,342	2.23%	821,700	1.69%	292,642	35.61%
State Sources	25,618,852	51.28%	24,940,678	51.40%	678,174	2.72%
Federal Sources	286,505	0.57%	123,913	0.26%	162,592	131.21%
TOTAL REVENUES	49,954,346	100.00%	48,522,768	100.00%	1,431,578	2.95%
EXPENSES						
General Support	4,562,466	8.96%	4,424,039	8.80%	138,427	3.13%
Instruction	25,969,539	51.00%	25,638,412	50.96%	331,127	1.29%
Pupil Transportation	3,296,742	6.47%	2,855,071	5.68%	441,671	15.47%
Community Services	145,565	0.29%	138,442	0.28%	7,123	5.15%
Employee Benefits	13,110,807	25.74%	13,497,476	26.84%	(386,669)	-2.86%
Debt Service Interest	388,145	0.76%	335,306	0.67%	52,839	15.76%
Depreciation	2,476,828	4.86%	2,347,754	4.67%	129,074	5.50%
School Lunch Program	977,983	1.92%	1.054,507	2.10%	(76,524)	-7.26%
TOTAL EXPENSES	50,928,075	100.00%	50,291,007	100.00%	637,068	1.27%
INCREASE (DECREASE) IN NET POSITION	\$ (973,729)		\$ (1,768,239)		\$ 794,510	

# LIBERTY CENTRAL SCHOOL DISTRICT LIBERTY, NEW YORK



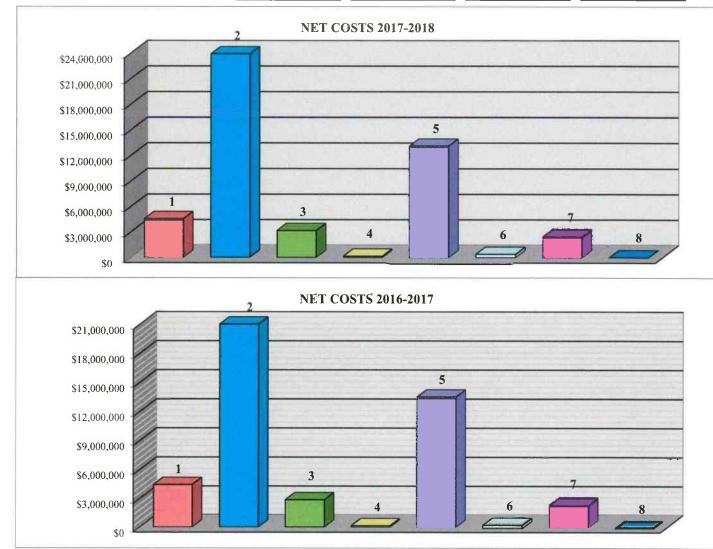
# LIBERTY CENTRAL SCHOOL DISTRICT LIBERTY, NEW YORK



# LIBERTY CENTRAL SCHOOL DISTRICT LIBERTY, NEW YORK STATEMENT OF ACTIVITIES NET COSTS

				TOTAL COSTNET COSTOF SERVICESOF SERVICE2017-20182017-2018		OF	DTAL COST SERVICES 2016-2017	OF	NET COST SERVICES 2016-2017
General Support	1	\$	4,562,466	\$	4,562,466	\$	4,424,039	\$	4,424,039
Instruction	2		25,969,539		23,894,001		25,638,412		23,473,619
Pupil Transportation	3		3,296,742		3,173,397		2,855,071		2,855,071
Community Services	4		145,565		145,565		138,442		138,442
<b>Employee Benefits</b>	5		13,110,807		13,110,807		13,497,476		13,497,476
Debt Service - Interest	6	]	388,145		388,145		335,306		335,306
Depreciation	7		2,476,828		2,476,828		2,347,754		2,347,754
School Lunch Program	8		977,983		(230,498)		1,054,507		22,996
		\$	50,928,075	\$	47,520,711	\$	50,291,007	\$	47,094,703

The following information is provided to disclose the net cost of governmental activities:



# Management Discussion and Analysis (Continued)

### **Financial Analysis of the District's Funds**

As discussed, the District's governmental funds are reported in the fund statements with a modified accrual basis that uses a short-term, inflow and outflow of spendable resources focus. This information is useful in assessing resources available at the end of the year in comparison with upcoming financial requirements. The major governmental funds of the District consist of the General Fund, Special Aid Fund, School Lunch Fund, Debt Service Fund and Capital Projects Fund. The total fund balances allocated between nonspendable, restricted, assigned, and unassigned fund balance for each of these funds is as follows:

June 30 2018

			June 30, 2018		
	Nonspendable	Restricted	Assigned	Unassigned	Total
General	\$ 457,766	\$ 6,286,814	\$ 1,321,366	1,790,041	\$ 9,855,987
Special Aid	0	0	100	(56,091)	(55,991)
School Lunch	53,367	36,472	200	0	90,039
Capital Projects	0	86,720	0	0	86,720
Debt Service	0	69,583	0	0	69,583
	\$ 511,133	\$ 6,479,589	\$ 1,321,666	\$ 1,733,950	\$ 10,046,338
		June	30, 2017 - RESTA	TED	
	Nonspendable	Restricted	Assigned	Unassigned	Total
General	\$ 415,877	\$ 6,268,988	\$ 1,674,547	\$ 2,321,661	10,681,073
Special Aid	0	0	0	(30,070)	(30,070)
School Lunch	50,276	0	0	(115,531)	(65,255)
Capital Projects	0	3,536,847	0	0	3,536,847
Debt Service	0	40,148	0	0	40,148

# General Fund Budgetary Highlights

The original budget for the General Fund was revised by \$1,650,000 during the 2017-2018 fiscal year. The supplemental appropriations consisted of transfers to the capital fund for the voter approved High School Renovation and Reconstruction Project.

In the General Fund for the fiscal year ended June 30, 2018, actual revenues were greater than revised budgeted revenues by \$1,028,322 (2.09%). Revenue sources significantly in excess of budget were noted in the miscellaneous category. Actual expenditures and encumbrances were less than the revised budgeted expenditures by \$899,773 (1.83%). The District also utilized effective oversight and close monitoring to manage appropriations.

As of June 30, 2018, the District had appropriated \$750,000 of unassigned fund balance to reduce the tax levy for fiscal year 2018-2019.

Factors that continue to affect the budget process are as follows:

- New York State Aid revenues may be impacted due to state wide budget constraints.
- Employee benefits continue to rise significantly and teachers and employees retirement may as well.
- Changes in legislation regarding school finance and educational standards.

The current economic conditions require significant focus to manage spending and maximize revenues.

# Management Discussion and Analysis (Continued)

Management believes that the budget adopted for 2018-2019 is reasonably adaptable to any adverse changes that may arise based on the above factors.

New York State Legislature contains legislation, Chapter 97 of the Laws of 2011 that established a "property tax cap" on the amount that a school district's property tax levy can increase each year. This legislation specifies that property taxes levied by a school district generally cannot increase by more than two percent, or the rate of inflation, whichever is less. The law does allow school districts to levy an additional amount for certain excludable expenditures. School districts can adopt a tax levy that exceeds the statutory limit, if the budget that is presented to the public is approved by sixty percent of the votes cast.

#### Other Fund Highlights

The Special Aid Fund ended the year with a deficit fund balance of \$55,991, which is primarily due to un-reimbursable summer special education costs.

The School Lunch Program Fund ended the year with fund balance of \$90,039. This was a \$155,294 improvement from the funds deficit fund balance of \$65,255 in the prior year. The change is primarily the result of a change in Federal reimbursement due to the District's Community Eligibility Provision.

The Capital Projects Fund ended the year with a fund balance of \$86,720. This is a decrease of \$3,450,127 from the prior year due primarily to expenditures associated with the voter approved \$9,597,050 High School Renovation and Reconstruction Project.

Debt Service Fund ended the year with a fund balance of \$69,583. This fund balance will be appropriated in future years to offset principal and interest payments on the District's outstanding debt obligations.

#### Capital Asset and Debt Administration

#### Capital Assets

The District's investment in capital assets, net of accumulated depreciation as of June 30, 2018 was \$46,970,476. The total increase in this net investment was 9.90%, due to an excess of capital assets acquisitions over depreciation for the District as a whole (see schedule below). The District's investment in capital assets, net of accumulated depreciation as of June 30, 2017, was \$42,738,466. The District expended \$6,708,837 to acquire and construct capital assets during the fiscal year ended June 30, 2018, and depreciation expense for the fiscal year was \$2,476,828.

#### CAPITAL ASSETS Net of Accumulated Depreciation

	ict Activities		
	June 30, 2018	June 30, 2017	% Change
Non-Depreciable Assets:			
Land	\$ 38,000	\$ 38,000	0.00%
Construction in Progress	8,929,267	2,397,274	272.48%
Depreciable Assets:			
Land Improvements	143,807	123,367	16.57%
Building and Improvements	37,503,254	39,913,496	-6.04%
Furniture and Equipment	342,678	248,818	37.72%
Vehicles	13,470	17,511	-23.08%
TOTALS	\$ 46,970,476	\$ 42,738,466	9.90%

# Management Discussion and Analysis (Continued)

### Long-Term Debt

At the end of the fiscal year, the District had total bonded debt outstanding of \$16,815,753. This amount is backed by the full faith and credit of the Liberty Central School District with debt service fully funded by voter approved property taxes. Activity in bonded debt outstanding during the fiscal year was as follows:

	Beginning Balance		Is	sued	Paic		En	ding Balance
Serial Bond - 9/15/2009	\$	1,700,000	\$	0	\$	245,000	\$	1,455,000
Serial Bond – 4/26/2010		9,500,000		0		1,155,000		8,345,000
Serial Bond – 12/22/2010		1,255,000		0		615,000		640,000
Serial Bond – 10/31/2012		215,000		0		105,000		110,000
Serial Bond – 10/31/2012		435,000		0		210,000		225,000
Serial Bond – 10/13/2016		4,605,000		0		40,000		4,565,000
Serial Bond - 6/27/2018		0	1,	475,753	_	0	_	1,475,753
Total Bonded Debt Outstanding	\$	17,710,000	\$ 1,4	475,753	\$	2,370,000	\$	16,815,753

The balances reflected above do not include the balance of unamortized premiums. The unamortized bond premiums are, however, included in the bonds payable figures shown on Schedule #1.

### **Bond Ratings**

S & P Global Ratings ("Standard & Poor's") has assigned a rating of "A+" to outstanding uninsured bonds of the District. This rating reflects only the view of such rating agency and an explanation of the significance of such rating should be obtained from S & P Global Ratings ("Standard & Poor's"). There can be no assurance that such rating will not be revised or withdrawn, if in the judgment of Standard & Poor's circumstances so warrant. Any change or withdrawal of such rating may have an adverse effect on the market price of the Notes or the availability of a secondary market for the Notes.

### Contacting the District's Financial Management

This financial report is designed to provide the District's citizens, taxpayers, customers, investors, and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Georgia Gonzalez, Business Manager at the District's business offices at 115 Buckley Street, Liberty, New York 12754.

# LIBERTY CENTRAL SCHOOL DISTRICT LIBERTY, NEW YORK STATEMENT OF NET POSITION GOVERNMENTAL ACTIVITIES JUNE 30, 2018

ASSETS		
Unrestricted Cash	\$	3,087,159
Restricted Cash		6,410,006
State & Federal Aid Receivable		1,570,420
Due from Other Governments		1,047,173
Due from Fiduciary Funds		57,621
Other Receivables, Net		349,783
Prepaid Expenditures		474,099
Inventories		37,034
Net Pension Asset, Proportionate Share (TRS)		709,588
Capital Assets, Net		46,970,476
TOTAL ASSETS		60,713,359
DEFERRED OUTFLOWS OF RESOURCES		
Pension Plans (ERS & TRS)		10,429,530
Other Postemployment Benefits		1,282,556
Refunding	_	257,784
DEFERRED OUTFLOWS OF RESOURCES		11,969,870
LIABILITIES		
Accounts Payable		696,745
Accrued Liabilities		305,773
Due to Other Governments		28,766
Due to Teachers' Retirement System		1,624,361
Due to Employees' Retirement System		109,437 1,518
Unearned Revenues Long-term Liabilities:		1,210
Due and Payable Within One Year:		
Bonds Payable (includes Unamortized Premiums of \$38,704)		2,814,457
Installment Purchase Debt		265,427
Due and Payable In More Than One Year:		
Bonds Payable (includes Unamortized Premiums of \$112,574)		14,152,574
Installment Purchase Debt		3,427,686
Compensated Absences		1,464,747
Other Postemployment Benefits		69,073,656
Net Pension Liability, Proportionate Share (ERS)		384,510
TOTAL LIABILITIES		94,349,657
DEFERRED INFLOWS OF RESOURCES		
Pension Plans (ERS & TRS)		3,211,649
Other Postemployment Benefits		9,069,223
TOTAL DEFERRED INFLOWS OF RESOURCES		12,280,872
NET POSITION		
Net Investment in Capital Assets		26,568,116
Restricted (See Note 1)		6,479,589
Unrestricted		(66,995,005)
	¢	
TOTAL NET POSITION See notes to financial statements.	<u>&gt;</u>	(33,947,300)

# LIBERTY CENTRAL SCHOOL DISTRICT LIBERTY, NEW YORK STATEMENT OF ACTIVITIES AND CHANGES IN NET POSITION GOVERNMENTAL ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2018

	PROGRAM REVENUES							
FUNCTIONS & PROGRAMS	EXPENSES		CHARGES FOR OPERATING SERVICES GRANTS				T (EXPENSE) EVENUE & IANGES IN T POSITION	
General Support Instruction Pupil Transportation Community Services Debt Service – Interest School Lunch Program TOTAL FUNCTIONS	\$ (7,981,186) (37,783,790) (3,331,935) (145,564) (388,145) (1,297,455)	\$	0 161,575 0 0 0 94,584	\$	0 1,913,963 123,345 0 0 1,113,897	\$	(7,981,186) (35,708,252) (3,208,590) (145,564) (388,145) (88,974)	
& PROGRAMS	\$ (50,928,075)	\$	256,159	\$	3,151,205		(47,520,711)	
GENERAL REVENUES								
Real Property Taxes Other Tax Items Non Property Taxes Use of Money & Property Sale of Property & Compensation Miscellaneous State Sources Federal Sources	n for Loss						17,130,4162,083,0440186,751127,0721,114,34225,618,852286,505	
TOTAL GENERAL REVENUES	5						46,546,982	
CHANGE IN NET POSITION							(973,729)	
NET POSITION, BEGINNING OF Y	EAR, AS RESTATE	D				_	(32,973,571)	
NET POSITION, END OF YEAR						\$	(33,947,300)	

#### LIBERTY CENTRAL SCHOOL DISTRICT LIBERTY, NEW YORK BALANCE SHEET – GOVERNMENTAL FUNDS JUNE 30, 2018

	0011200,2	0 1 0									
G	GENERAL		SPECIAL AID			CAPITAL PROJECTS		DEBT SERVICE		GO\	TOTAL /ERNMENTAL FUNDS
\$	2,739,881 6,286,814	\$	206,316 0	\$	137,739 36,472	\$	3,223 86,720		\$0 0	\$	3,087,159 6,410,006
	535,504		960,227		74,689		0		0		1,570,420
			0		0		0		-		1,047,173
			0		0		0		· · · · · · · · · · · · · · · · · · ·		1,434,791
			0				29,515		•		57,621
	· · · · · · · · · · · · · · · · · · ·		0				0		0		349,783
			0						0		474,099
	-		0			-	0			_	37,034
	12,804,542	\$	1,166,543	\$	307,960	\$	119,458	\$	69,583	\$	14,468,086
	(71 651		10 407		1 722		1 992		0		696,745
	/										271,067
	/						-		0		28,766
	-						0		0		1,434,791
	,								0		1,624,361
	, ,		o		•		•		0		109,437
	,		0		0		Ő		-		1.518
	0				217 921		32.738		0		4,166,685
	2,075,172		1,222,004		217,721						
	255.063		0		0		0		0		255,063
			0		0		0	_	0		255,063
	457,766		0		53,367		0		0		511,133
	6,286,814		0								6,479,589
							0		0		1,321,666
					0		0	_	0		1,733,950
	9,855,987		(55,991)		90,039		86,720		69,583	_	10,046,338
	12,804,542	\$	1,166,543	<u>\$</u>	307,960	\$	119,458	\$	69,583	\$	14,468,086
		GENERAL           \$ 2,739,881           6,286,814           535,504           1,047,173           1,365,208           27,633           344,563           457,766           0           \$ 12,804,542           674,654           246,191           0           38,849           1,624,361           109,437           0           2,693,492           255,063           255,063           255,063           255,063           255,063           9,855,987	GENERAL       \$         \$       2,739,881       \$         \$       2,739,881       \$         \$       6,286,814       \$         \$       35,504       1,047,173         1,365,208       27,633       344,563         457,766       0       \$         \$       12,804,542       \$         674,654       246,191       0         38,849       1,624,361       109,437         109,437       0       2,693,492         255,063       255,063       2         255,063       2       5         457,766       6,286,814       1,321,366         1,790,041       9,855,987	$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	$\begin{array}{c c c c c c c c c c c c c c c c c c c $	$\begin{tabular}{ c c c c c c c c c c c c c c c c c c c$	GENERAL         SPECIAL AID         SCHOOL LUNCH         C PF           \$ 2,739,881         \$ 206,316         \$ 137,739         \$ 6,286,814         \$ 0 $36,472$ \$ 535,504         960,227         74,689         \$ 1,047,173         0         0           1,365,208         0         0         0 $473$ 344,563         0         5,220 $457,766$ 0         16,333           0         0 $37,034$ \$ $307,960$ \$           \$ 12,804,542         \$ 1,166,543         \$ 307,960         \$         \$           674,654         18,487         1,722 $23,924$ $0$ $28,364$ $402$ 38,849         1,173,213         191,873 $0$ $0$ $0$ $0$ 0         2,693,492         1,222,534         217,921 $ -$ 255,063         0         0 $0$ $ -$ 255,063         0         0 $0$ $ -$ 255,063         0         0 $0$ $ -$ 255,063 <t< td=""><td><math display="block">\begin{array}{c c c c c c c c c c c c c c c c c c c </math></td><td><math display="block">\begin{array}{c c c c c c c c c c c c c c c c c c c </math></td><td><math display="block">\begin{tabular}{ c c c c c c c c c c c c c c c c c c c</math></td><td><math display="block">\begin{tabular}{ c c c c c c c c c c c c c c c c c c c</math></td></t<>	$\begin{array}{c c c c c c c c c c c c c c c c c c c $	$\begin{array}{c c c c c c c c c c c c c c c c c c c $	$\begin{tabular}{ c c c c c c c c c c c c c c c c c c c$	$\begin{tabular}{ c c c c c c c c c c c c c c c c c c c$

#### LIBERTY CENTRAL SCHOOL DISTRICT LIBERTY, NEW YORK RECONCILIATION OF GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION JUNE 30, 2018

	GOVE	TOTAL ERNMENTAL FUNDS	LONG-TERM ASSETS & LIABILITIËS	RECLASSIFICATIONS & ELIMINATIONS		TEMENT OF
ASSETS						
Unrestricted Cash Restricted Cash State & Federal Aid Receivable Due from Other Governments Due from Other Funds Due from Fiduciary Funds Other Receivables, Net Prepaid Expenditures Inventories Net Pension Asset, Proportionate Share (TRS) Capital Assets, Net	\$	3,123,631 6,373,534 1,570,420 1,047,173 1,434,791 57,621 349,783 474,099 37,034 0 0	\$ 0 0 0 0 0 0 0 0 709,588 46,970,476	\$	0 0 0 (1,434,791) 0 0 0 0 0 0 0 0	\$ $\begin{array}{c} 3,123,631\\ 6,373,534\\ 1,570,420\\ 1,047,173\\ 0\\ 57,621\\ 349,783\\ 474,099\\ 37,034\\ 709,588\\ 46,970,476\end{array}$
TOTAL ASSETS	\$	14,468,086	\$ 47,680,064	\$	(1,434,791)	\$ 60,713,359
DEFERRED OUTFLOWS OF RESOURCES Pension Plans (ERS & TRS) Other Postemployment Benefits Deferred Charges - Refunding		0 0 0	10,429,530 1,282,556 257,784		0 0 0	 10,429,530 1,282,556 257,784
TOTAL ASSETS & DEFERRED OUTFLOWS OF RESOURCES	\$	14,468,086	\$ 59,649,934	\$	(1,434,791)	\$ 72,683,229
LIABILITIES. DEFERRED INFLOWS OF RESOURCES. & FUND BALANCES / NET POSITION						
LIABILITIES Accounts Payable Accrued Liabilities Due to Other Governments Due to Other Funds Due to Teachers' Retirement System Due to Employees' Retirement System Compensated Absences Bonds Payable Installment Purchase Debt Other Postemployment Benefits Unearned Revenues Net Pension Liability, Proportionate Share (ERS)		696,745 271,067 28,766 1,434,791 1,624,361 109,437 0 0 0 0 1,518 0 4,166,685	0 34,706 0 0 1,464,747 16,967,031 3,693,113 69,073,656 0 384,510 91,617,763		0 0 (1,434,791) 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	 696,745 305,773 28,766 0 1,624,361 109,437 1,464,747 16,967,031 3,693,113 69,073,656 1,518 384,510 94,349,657
DEFERRED INFLOWS OF RESOURCES Pension Plans (ERS & TRS) Other Postemployment Benefits Unavailable Revenues TOTAL DEFERRED INFLOWS OF RESOURCES		0 0 255,063 255,063	3,211,649 9,069,223 (255,063) 12,025,809		0 0 0	 3,211,649 9,069,223 0 12,280,872
TOTAL LIABILITIES & DEFERRED INFLOWS OF RESOURCES		4,421,748	103,643,572	·	(1,434,791)	 106,630,529
FUND BALANCES / NET POSITION		10,046,338	(43,993,638)		0	(33,947,300)
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, & FUND BALANCES / NET POSITION	\$	14,468,086	<b>\$</b> 59,649,934	\$	(1,434,791)	\$ 72,683,229

#### LIBERTY CENTRAL SCHOOL DISTRICT LIBERTY, NEW YORK STATEMENT OF REVENUES, EXPENDITURES & CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2018

	GENERAL	SPECIAL AID	SCHOOL LUNCH	CAPITAL PROJECTS	DEBT SERVICE	TOTAL GOVERNMENTAL FUNDS
<u>REVENUES</u> Real Property Taxes	\$ 17,130,416	\$ 0	\$ 0	\$ 0	\$ 0	\$ 17,130,416
Other Tax Items	2,083,044	ů 0	0	0	0	2,083,044
Charges for Services	146,783	0	94,584	0	0	241,367
Use of Money & Property	185,214	0	0	0	1,537	186,751
Sale of Property & Compensation for Loss	127.072	0	0	0	0	127,072
Miscellaneous	1.083,859	0	2,585	0	27,898	1,114,342
State Sources	25,777,550	679,317	49,082	0	0	26,505,949
Federal Sources	286,505	1,199,293	1,064,815	0	0	2,550,613
TOTAL REVENUES	46,820,443	1,878,610	1,211,066	0	29,435	49,939,554
EXPENDITURES						
General Support	4,565,430	0	0	0	0	4,565,430
Instruction	24,248,414	1,668,020	0	0	0	25,916,434
Pupil Transportation	3,142,561	154,181	0	0	0	3,296,742
Community Services	145,564	0	0	0	0	145,564
Employee Benefits	10,511,555	157,330	216,696	0	0	10,885,581
Debt Service:	10,011,000	101,000				
Principal	2,624,141	0	0	0	0	2,624,141
Interest	411,150	0	0	0	0	411,150
Cost of Sales	0	0	1,024,076	0	0	1,024,076
Capital Outlay	0	0	0	6,662,594	0	6,662,594
TOTAL EXPENDITURES	45,648,815	1,979,531	1,240,772	6,662,594	0	55,531,712
EXCESS (DEFICIENCY) REVENUES OVER EXPENDITURES	1,171,628	(100,921)	(29,706)	(6,662,594)	29,435	(5,592,158)
OTHER SOURCES & USES						
Proceeds from Debt	0	0	0	1,475,753	0	1,475,753
Operating Transfers In	0	75,000	185,000	1,736,714	0	1,996,714
Operating Transfers Out	(1,996,714)	0	0	0	0	(1,996,714)
TOTAL OTHER SOURCES & USES	(1,996,714)	75,000	185,000	3,212,467	0	1,475,753
EXCESS (DEFICIENCY) REVENUES & OTHER SOURCES						
OVER EXPENDITURES & OTHER USES	(825,086)	(25,921)	155,294	(3,450,127)	29,435	(4,116,405)
FUND BALANCES, BEGINNING OF YEAR (RESTATED)	10,681,073	(30,070)	(65,255)	3,536,847	40,148	14,162,743
FUND BALANCES, END OF YEAR	\$ 9,855,987	\$ (55,991)	\$ 90,039	\$ 86,720	\$ 69,583	\$ 10,046,338

#### LIBERTY\_CENTRAL SCHOOL DISTRICT LIBERTY, NEW YORK RECONCILIATION OF GOVERNMENTAL FUNDS STATEMENT OF REVENUES. EXPENDITURES AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES AND CHANGES IN NET POSITION FOR THE YEAR ENDED JUNE 30, 2018

	GOV	TOTAL ERNMENTAL FUNDS	LONG-TERM REVENUE & EXPENSES	R	CAPITAL RELATED ITEMS	LONG-TERM DEBT TRANSACTIONS	RECLASSIFICATIONS	_	STATEMENT OF ACTIVITIES
<u>REVENUES</u> Real Property Taxes	\$	17.130.416	\$ 0	\$	0	\$ 0	\$	С	\$ 17,130,416
Other Tax Items	4	2,083,044	0	*	0	C	-	0	2,083,044
Charges for Services		241,367	14,792		0	C		0	256,159
Use of Money & Property		186,751	0		0	C		0	186,751
Sale of Property & Compensation for Loss		127,072	0		0	C		0	127,072
Miscellaneous		1,114,342	0		0	C		0	1,114,342
State Sources		26,505,949	0		0	C		0	26,505,949
Federal Sources		2,550,613	0		0	C		0	2,550,613
TOTAL REVENUES		49,939,554	14,792		0	C		0	49,954,346
EXPENDITURES									
General Support		4,565,430	(2,963)		2,199,574	C	1,219,14	5	7,981,186
Instruction		25,916,434	53,105		259,925	0	11,554,32		37,783,790
Pupil Transportation		3,296,742	0		4,975	0			3,331,935
Community Services		145,564	0		0	C		õ	145,564
Employee Benefits		10,885,581	2,225,226		0	C			0
Debt Service:		10,000,001	2,220,220		0		(10,110,00	. ,	0
Principal		2,624,141	0		0	(2,624,141	)	0	0
Interest		411,150	(10,937)		0	(12,068		0	388,145
Cost of Sales		1,024,076	150		12,354	(12,000	/	-	1,297,455
Capital Outlay		6,662,594	0		(6,708,837)	(			0
TOTAL EXPENDITURES		55,531,712	2,264,581		(4,232,009)	(2,636,209		0	50,928,075
EXCESS (DEFICIENCY) REVENUES OVER EXPENDITURES		(5,592,158)	(2,249,789)		4,232,009	2,636,209		0	(973,729)
OTHER SOURCES & USES									
Proceeds from Debt		1,475,753	0		0	(1,475,753	)	0	0
Payment to Escrow Agent - Bond Refunding		0	0		0	0		0	0
Operating Transfers In		1,996,714	0		0	(	(1,996,71	4)	0
Operating Transfers (Out)		(1,996,714)	0		0	0		4	0
TOTAL OTHER SOURCES & USES		1,475,753	0		0	(1,475,753	)	0	0
NET CHANGE FOR THE YEAR	\$	(4,116,405)	\$ (2,249,789)	\$	4,232,009	\$ 1,160,456	\$	0	\$ (973,729)

# LIBERTY CENTRAL SCHOOL DISTRICT LIBERTY, NEW YORK STATEMENT OF FIDUCIARY NET POSITION <u>FIDUCIARY FUNDS</u> JUNE 30, 2018

	PRIVATE PURPOSE TRUSTS		AGENCY	
ASSETS				
Cash	\$	623	\$	154,942
TOTAL ASSETS	\$	623	\$	154,942
LIABILITIES & NET POSITION				
LIABILITIES				
Due to Other Funds Extraclassroom Activity Balances	\$	0 0	\$	57,621 97,321
TOTAL LIABILITIES		0	\$	154,942
NET POSITION				
Reserved for Endowment, Scholarship and Gift Funds		623		
TOTAL LIABILITIES & NET POSITION	\$	623		

# LIBERTY CENTRAL SCHOOL DISTRICT LIBERTY, NEW YORK STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS FOR THE YEAR ENDED JUNE 30, 2018

ADDITIONS	PUR	VATE POSE USTS
Gifts and Contributions Investment Earnings	\$	0 0
TOTAL ADDITIONS		0
DEDUCTIONS Scholarships & Awards Other Expenses		0 0
TOTAL DEDUCTIONS		0
CHANGE IN NET POSITION		0
NET POSITION, BEGINNING OF YEAR		623
NET POSITION, END OF YEAR	\$	623

# NOTE 1. SUMMARY OF CERTAIN SIGNIFICANT ACCOUNTING POLICIES.

The financial statements of the Liberty Central School District (the "District") have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. Those principles are prescribed by the Governmental Accounting Standards Board (GASB), which is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. Where comparative amounts are presented, certain reclassifications may have been made to the prior year amounts so that they would be in conformity with the current year's presentation. Significant accounting principles and policies utilized by the District are described below:

#### A. Reporting Entity

The Liberty Central School District is governed by the laws of New York State. The District is an independent entity governed by an elected Board of Education consisting of 9 members. The President of the Board serves as the chief fiscal officer and the Superintendent is the chief executive officer. The Board is responsible for, and controls all activities related to public school education within the District. Board members have authority to make decisions, power to appoint management, and primary accountability for all fiscal matters.

The reporting entity of the District is based upon criteria set forth by GASB Statement 14, *The Financial Reporting Entity*, as amended by GASB Statement 39, *Component Units*. The financial reporting entity consists of the primary government, organizations for which the primary government is financially accountable and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

The accompanying financial statements present the activities of the District. The District is not a component unit of another reporting entity. The decision to include a potential component unit in the District's reporting entity is based on several criteria including legal standing, fiscal dependency and financial accountability. Based on the application of these criteria, the following is a brief description of certain entities included in the District's reporting entity.

### 1. Extraclassroom Activity Funds

The Extraclassroom Activity Funds of the District represent funds of the students of the District. The Board of Education exercises general oversight of these funds. The Extraclassroom Activity Funds are independent of the District with respect to its financial transactions and the designation of student management. Separate audited financial statements (cash basis) of the Extraclassroom Activity Funds have been included in this report. The District accounts for assets held as an agent for various student organizations in an agency fund.

# NOTE 1. SUMMARY OF CERTAIN SIGNIFICANT ACCOUNTING POLICIES. (Continued)

#### B. Joint Venture

The District is a component district in the Sullivan County BOCES. A BOCES is a voluntary, cooperative association of school districts in a geographic area that shares planning, services, and programs which provide educational and support activities. There is no authority or process by which a school district can terminate its status as a BOCES component.

BOCES are organized under §1950 of the New York State Education Law. A BOCES Board is considered a corporate body. Members of a BOCES Board are nominated and elected by their component member boards in accordance with provisions of §1950 of the New York State Education Law. All BOCES property is held by the BOCES Board as a corporation (§1950(6)). In addition, BOCES Boards also are considered municipal corporations to permit them to contract with other municipalities on a cooperative basis under §119-n (a) of the New York State General Municipal Law.

A BOCES' budget is comprised of separate budgets for administrative, program and capital costs. Each component district's share of administrative and capital cost is determined by resident public school district enrollment, as defined in the New York State Education Law, §1950(4)(b)(7). In addition, component districts pay tuition or a service fee for programs in which its students participate.

During the year ended June 30, 2018, the Liberty Central School District was billed \$7,178,462 for BOCES administrative and program costs. The District's share of BOCES aid amounted to \$2,453,716. Financial statements for BOCES are available from the BOCES administrative office at 52 Ferndale Loomis Road, Liberty, NY 12754.

### C. Basis of Presentation

1. District-Wide Statements

The Statement of Net Position and the Statement of Activities and Changes in Net Position present financial information about the District's governmental activities. These statements include the financial activities of the overall government in its entirety, except those that are fiduciary. Eliminations have been made to minimize the double counting of internal transactions. Governmental activities generally are financed through taxes, State aid, intergovernmental revenues, and other exchange and nonexchange transactions. Operating grants include operating-specific and discretionary (either operating or capital) grants.

The Statement of Activities and Changes in Net Position presents a comparison between program expenses and revenues for each function of the District's governmental activities. Direct expenses are those that are specifically associated with and are clearly identifiable to a particular function. Indirect expenses, principally employee benefits, are allocated to functional areas in proportion to the payroll expended in those areas. Program revenues include charges paid by the recipients of goods or services offered by the programs, and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

### NOTE 1. SUMMARY OF CERTAIN SIGNIFICANT ACCOUNTING POLICIES. (Continued)

#### C. Basis of Presentation (Continued)

#### 2. Fund Statements

The fund statements provide information about the District's funds, including fiduciary funds. Separate statements for each fund category (governmental and fiduciary) are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column.

The District reports the following major governmental funds:

<u>General Fund</u>: This is the District's primary operating fund. It accounts for all financial transactions that are not required to be accounted for in another fund.

<u>Special Aid Fund</u>: This fund accounts for the proceeds of specific revenue sources, such as federal and state grants, that are legally restricted to expenditures for specified purposes. These legal restrictions may be imposed either by governments that provide the funds, or by outside parties.

<u>School Lunch Fund</u>: This fund is used to account for the school lunch operations. The school lunch operation is supported by federal and state grants and charges participants for its services.

<u>Capital Projects Fund</u>: This fund is used to account for the financial resources used for acquisition, construction, or major repair of capital facilities.

<u>Debt Service Fund</u>: This fund accounts for the accumulation of resources and the payment of principal and interest on long-term general obligation debt of governmental activities.

The District reports the following fiduciary funds:

<u>Fiduciary Fund</u>: Fiduciary activities are those in which the District acts as trustee or agent for resources that belong to others. These activities are not included in the district-wide financial statements, because their resources do not belong to the District, and are not available to be used. There are two classes of fiduciary funds:

<u>Private purpose trust funds</u>: These funds are used to account for trust arrangements in which principal and income benefits annual third party awards and scholarships for students. Established criteria govern the use of the funds and members of the District or representatives of the donors may serve on committees to determine who benefits.

<u>Agency funds:</u> These funds are strictly custodial in nature and do not involve the measurement of results of operations. Assets are held by the District as agent for various student groups or extraclassroom activity funds and for payroll or employee withholding.

# NOTE 1. SUMMARY OF CERTAIN SIGNIFICANT ACCOUNTING POLICIES. (Continued)

#### D. Measurement Focus and Basis of Accounting

Accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The district-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash transaction takes place. Nonexchange transactions, in which the District gives or receives value without directly receiving or giving equal value in exchange, include property taxes, grants and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The governmental fund statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The District considers all revenues reported in the governmental funds to be available if the revenues are collected within 90 days after the end of the fiscal year.

Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

#### E. Property Taxes

Real property taxes are levied annually by the Board of Education no later than September 1<sup>st</sup> and became a lien on August 23, 2017. Taxes were collected during the period September 1, 2017 through November 1, 2017.

Uncollected real property taxes are subsequently enforced by Sullivan County. The County pays an amount representing uncollected real property taxes transmitted to the County for enforcement to the District no later than the following April 1.

### F. Restricted Resources

When an expense is incurred for purposes for which both restricted and unrestricted net position is available, the District's policy concerning which to apply first varies with the intended use, and with associated legal requirements, many of which are described elsewhere in these Notes.

# NOTE 1. SUMMARY OF CERTAIN SIGNIFICANT ACCOUNTING POLICIES. (Continued)

#### G. Interfund Transactions

The operations of the District include transactions between funds. These transactions may be temporary in nature, such as with interfund borrowings. The District typically loans resources between funds for the purpose of providing cash flow. These interfund receivables and payables are expected to be repaid within one year. Permanent transfers of funds include the transfer of expenditure and revenues to provide financing or other services.

In the district-wide statements, the amounts reported on the Statement of Net Position for interfund receivables and payables represent amounts due between different fund types (governmental activities and fiduciary funds). Eliminations have been made for all interfund receivables and payables between the funds, with the exception of those due from or to the fiduciary funds.

The governmental funds report all interfund transactions as originally recorded. Interfund receivables and payables may be netted on the accompanying governmental funds balance sheet when it is the District's practice to settle these amounts at a net balance based upon the right of legal offset.

Refer to Note 9 for a detailed disclosure by individual fund for interfund receivables, payables, expenditures and revenues activity.

#### H Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amount of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported revenues and expenses during the reporting period. Actual results could differ from those estimates. Estimates and assumptions are made in a variety of areas, including computation of encumbrances, compensated absences, potential contingent liabilities and useful lives of long-lived assets.

### I. Cash and Investments

The District's cash and cash equivalents consist of cash on hand, demand deposits, and short-term investments with original maturities of three months or less from date of acquisition.

New York State law governs the District's investment policies. Resources must be deposited in FDICinsured commercial banks or trust companies located within the State. Permissible investments include obligations of the United States Treasury, United States Agencies, repurchase agreements and obligations of New York State or its localities.

Collateral is required for demand and time deposits and certificates of deposit not covered by FDIC insurance. Obligations that may be pledged as collateral are obligations of United States and its agencies and obligations of the State and its municipalities and Districts.

# J. Accounts Receivable

Accounts receivable are shown gross, with uncollectible amounts recognized under the direct write-off method. No allowance for uncollectible accounts has been provided since it is believed that such allowance would not be material.

# LIBERTY CENTRAL SCHOOL DISTRICT <u>LIBERTY, NEW YORK</u> <u>NOTES TO FINANCIAL STATEMENTS</u> <u>JUNE 30, 2018</u>

### NOTE 1. SUMMARY OF CERTAIN SIGNIFICANT ACCOUNTING POLICIES. (Continued)

### K. Inventories and Prepaid Items

Inventories of food in the School Lunch Fund are recorded at cost on a first - in, first-out basis, or in the case of surplus food, at stated value which approximates market. Purchases of inventoriable items in other funds are recorded as expenditures at the time of purchase, and are considered immaterial in amount.

Prepaid items represent payments made by the District for which benefits extend beyond year-end. These payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the district-wide and fund financial statements. These items are reported as assets on the Statement of Net Position or Balance Sheet using the consumption method. A current asset for the prepaid amounts is recorded at the time of purchase and an expense/expenditure is reported in the year the goods or services are consumed.

### L. Other Assets/Restricted Assets

Certain proceeds from serial bonds and bond anticipation notes, as well as resources set aside for their repayment are classified as restricted assets in the district-wide financial statements and their use is limited by applicable bond covenants.

#### M. Capital Assets

Capital assets are reported at cost for acquisitions. For assets acquired prior to June 30, 2002, estimated historical costs based on appraisals conducted by independent third-party professionals were used. Donated assets are reported at estimated fair market value at the time received.

Land and construction-in-process are not depreciated. Capitalization thresholds (the dollar value above which asset acquisitions are added to the capital asset accounts), depreciation methods, and estimated useful lives of capital assets reported in the District-wide statements are as follows:

	1	talization reshold	Depreciation Method	Estimated Useful Life
Land Improvements	\$	5,000	Straight Line	50 years
Buildings and Improvements		5,000	Straight Line	50 years
Furniture and Equipment		5,000	Straight Line	5 – 20 years
Vehicles		5,000	Straight Line	5 – 20 years

# NOTE 1. SUMMARY OF CERTAIN SIGNIFICANT ACCOUNTING POLICIES. (Continued)

#### N. Deferred Outflows and Inflows of Resources

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then. The government has three items that qualify for reporting in this category. The first item is deferred charges on refunding reported in the government – wide Statement of Net Position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The second item is related to pensions reported in the District's proportion of the collective net pension asset or liability and difference during the measurement period between the District's contributions and its proportion share of total contributions to the pension systems not included in pension expense, see Note 8. The third deferred outflow is related to other postemployment benefits reported in the Statement of Net Position, see Note 10.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The District has three items that qualify for reporting in this category. First arises only under a modified accrual basis of accounting and is reported as unavailable revenue – property taxes. The second item is related to pensions reported in the district – wide Statement of Net Position. This represents the effect of the net change in the District's proportion of the collective net pension liability (ERS System) and difference during the measurement periods between the District's contributions and its proportionate share of total contributions to the pension systems not included in pension expense, see Note 8. The third is related to other postemployment benefits reported in the Statement of Net Position, see Note 10.

## O. Unavailable/Unearned Revenue

Unavailable revenues are reported when potential revenues do not meet both the measurable and available criteria for recognition in the current period. Unearned revenues arise when the District receives resources before it has legal claim to them, as when grant monies are received prior to incurring qualifying expenditures. In subsequent periods, when both recognition criteria are met, or when the District has legal claim to the resources, the liability for unearned/unavailable revenues is removed and revenues are recorded.

Statute provides the authority for the District to levy taxes to be used to finance expenditures within the first 120 days of the succeeding fiscal year. Consequently, such amounts are recognized as revenue in the subsequent fiscal year, rather than when measurable and available.

Unavailable revenues recorded in governmental funds are typically adjusted and not included in the district-wide statements.

## NOTE 1. SUMMARY OF CERTAIN SIGNIFICANT ACCOUNTING POLICIES. (Continued)

#### P. Vested Employee Benefits

### 1. Compensated Absences

Compensated absences consist of unpaid accumulated annual sick leave, vacation, and sabbatical/personal time. Sick leave eligibility and accumulation is specified in negotiated labor contracts, and in individual employment contracts. Upon retirement, resignation or death, employees may contractually receive a payment based on unused accumulated sick leave.

District employees are granted vacation in varying amounts, based primarily on length of service and service position. Some earned benefits may be forfeited if not taken in varying time periods.

Consistent with GASB Statement 16, *Accounting for Compensated Absences*, the liability has been calculated using the vesting/termination method and an accrual for that liability is included in the district-wide financial statements. The compensated absences liability is calculated based on the pay rates in effect at year-end.

In the funds statements, only the amount of matured liabilities is accrued within the General Fund based upon expendable and available financial resources. These amounts are expensed on a pay-asyou go basis.

#### 2. Other Benefits

District employees participate in the New York State Employees' Retirement System and the New York State Teachers' Retirement System.

In addition to providing pension benefits, the District provides post-employment health insurance coverage and survivor benefits to retired employees and their survivors in accordance with the provisions of various employment contracts in effect at the time of retirement. Substantially all of the District's full-time employees may become eligible for these benefits if they reach normal retirement age while working for the District. Health care benefits are provided through plans whose premiums are based on the benefits paid during the year. The cost of providing post-retirement benefits is shared between the District and the retired employee. The District recognizes the cost of providing health insurance by recording its share of insurance premiums as an expenditure.

#### Q. Short-Term Debt

The District may issue Revenue Anticipation Notes (RAN) and Tax Anticipation Notes (TAN), in anticipation of the receipt of revenues. These notes are recorded as a liability of the fund that will actually receive the proceeds from the issuance of the notes. The RAN's and TAN's represent a liability that will be extinguished by the use of expendable, available resources of the fund.

The District may issue budget notes up to an amount not to exceed 5% of the amount of the annual budget during any fiscal year for expenditures for which there is an insufficient or no provision made in the annual budget. The budget note must be repaid no later than the close of the second fiscal year succeeding the year in which the note was issued.

# NOTE 1. SUMMARY OF CERTAIN SIGNIFICANT ACCOUNTING POLICIES. (Continued)

#### Q. Short-Term Debt (Continued)

The District may issue Bond Anticipation Notes (BAN), in anticipation of proceeds from the subsequent sale of bonds. These notes are recorded as current liabilities of the funds that will actually receive the proceeds from the issuance of bonds. State law requires that BAN's issued for capital purposes are converted to long-term financing within five years after the original issue date.

The District may issue deficiency notes up to an amount not to exceed 5% of the amount of that same year's annual budget in any fund or funds arising from revenues being less than the amount estimated in the budget for that fiscal year. The deficiency notes may mature no later than the close of the fiscal year following the fiscal year in which they were issued. However, they may mature no later than the close of the second fiscal year after the fiscal year in which they were issued, if the notes were authorized and issued after the adoption of the budget for the fiscal year following the year in which they were issued.

#### R. Accrued Liabilities and Long-Term Obligations

Payables, accrued liabilities and long-term obligations are reported in the district-wide financial statements. In the governmental funds, payables and accrued liabilities are paid in a timely manner and in full from current financial resources. Claims and judgments, and compensated absences that will be paid from governmental funds, are reported as a liability in the funds financial statements only to the extent that they are due for payment in the current year. Bonds and other long-term obligations that will be paid from governmental funds are recognized as a liability in the fund financial statements when due.

Long-term obligations represent the District's future obligations or future economic outflows. The liabilities are reported as due in one year or due within more than one year in the Statement of Net Position.

### S. Equity Classifications

#### 1. District-wide Statements

In the district-wide statements there are three classes of net position:

Net investment in capital assets – consists of net capital assets (cost less accumulated depreciation) reduced by outstanding balances of related debt obligations from the acquisition, constructions or improvements of those assets.

Restricted net position – reports net position when constraints placed on the position are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net position – reports all other net position that does not meet the definition of the above two classifications and are deemed to be available for general use by the District.

# NOTE 1. SUMMARY OF CERTAIN SIGNIFICANT ACCOUNTING POLICIES. (Continued)

#### S. Equity Classifications (Continued)

### 2. Fund Statements

In the governmental fund statements, there are five classifications of fund balance:

<u>Nonspendable</u>: Includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. Nonspendable fund balance in the General Fund includes prepaid items of \$457,766 and in the School Lunch Fund includes prepaid items of \$16,333 and inventory of \$37,034.

<u>Restricted</u>: Constraints have been imposed on the use of these amounts either (a) externally by creditors, grantors, contributors or laws or regulations of other governments; or (b) by law through constitutional provisions or enabling legislation. All encumbrances of funds other than the General Fund are classified as restricted fund balance. The District has established the following restricted fund balances:

#### Capital Reserve

Capital Reserve (Education Law §3651) is used to pay the cost of any object or purpose for which bonds may be issued. The creation of a capital reserve fund requires authorization by a majority of the voters establishing the purpose of the reserve; the ultimate amount, its probable term and the source of the funds. Expenditure may be made from the reserve only for a specific purpose further authorized by the voters. The form for the required legal notice for the vote on establishing and funding the reserve and the form of the proposition to be placed on the ballot are set forth in §3651 of the Education Law. This reserve is accounted for in the General Fund.

#### Unemployment Insurance Reserve

Unemployment Insurance Reserve (GML §6-m) is used to pay the cost of reimbursement to the State Unemployment Insurance Fund for payments made to claimants where the employer has elected to use the benefit reimbursement method. The reserve may be established by Board action and is funded by budgetary appropriations and such other funds as may be legally appropriated. Within sixty days after the end of any fiscal year, excess amounts may either be transferred to another reserve or the excess applied to the appropriations of the next succeeding fiscal year's budget. If the District elects to convert to tax (contribution) basis, excess resources in the fund over the sum sufficient to pay pending claims may be transferred to any other reserve fund. This reserve is accounted for in the General Fund.

# Employee Benefit Accrued Liability Reserve

Reserve for Employee Benefit Accrued Liability (GML §6-p) is used to reserve funds for the payment of accrued employee benefit due an employee upon termination of the employee's service. This reserve may be established by a majority vote of the Board, and is funded by budgetary appropriations and such other reserves and funds that may be legally appropriated. The reserve is accounted for in the General Fund.

# NOTE 1. SUMMARY OF CERTAIN SIGNIFICANT ACCOUNTING POLICIES. (Continued)

#### S. Equity Classifications (Continued)

2. Fund Statements (Continued)

#### Property Loss Reserve and Liability Reserve

Property Loss Reserve and Liability Reserve (Education Law §1709(8)(c)) are used to pay for property loss and liability claims incurred. Separate funds for property loss and liability claims are required, and these reserves may not in total exceed 3% of the annual budget or \$15,000, whichever is greater. This type of reserve fund may be utilized only by school districts, except city school districts, with a population greater than 125,000. These reserves are accounted for in the General Fund.

### Tax Certiorari Reserve

Tax Certiorari Reserve (Education Law §3651.1-a) is used to establish a reserve fund for tax certiorari and to expend from the fund without voter approval. The monies held in the reserve shall not exceed the amount that might reasonably be deemed necessary to meet anticipated judgments and claims arising out of tax certiorari proceedings. Any resources deposited to the reserve which are not expended for tax certiorari proceedings in the year such monies are deposited must be returned to the General Fund on or before the first day of the fourth fiscal year after deposit of these monies. The reserve is accounted for in the General fund.

#### **Retirement Contribution Reserve**

Retirement Contribution Reserve (GML §6-r) is used for the purpose of financing retirement contributions. The reserve must be accounted for separate and apart from all other funds and a detailed report of the operation and condition of the fund must be provided to the Board. The reserve is accounted for in the General Fund.

#### Encumbrances

Encumbrance accounting, under which purchase orders, contracts, and other commitments of expenditures are recorded for budgetary control purposes in order to reserve applicable appropriations, is employed as a control in preventing over-expenditure of established appropriations. Open encumbrances are reported as restricted fund balance in all funds other than the General Fund, since they do not constitute expenditures or liabilities and will be honored through budget appropriations in the subsequent year.

### NOTE 1. SUMMARY OF CERTAIN SIGNIFICANT ACCOUNTING POLICIES. (Continued)

### S. Equity Classifications (Continued)

# 2. Fund Statements (Continued)

Restricted fund balance at June 30, 2018 consisted of:

General Fund:		
Capital Reserve	\$	1,726,439
Unemployment Insurance Reserve		134,034
Property Loss and Liability Reserve		149,018
Tax Certiorari Reserve		1,136,833
Employee Benefit Accrued Liability Reserve		1,472,278
Retirement Contribution Reserve		1,668,212
School Lunch Fund		36,472
Capital Fund		86,720
Debt Service Fund		69,583_
Total Restricted Fund Balance	\$	6,479,589

<u>Committed</u>: Includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the Board of Education. The District did not classify any of its fund balances as committed as of June 30, 2018.

<u>Assigned</u>: Includes amounts that are constrained by the District's intent to be used for specific purposes, but are neither restricted nor committed. Assigned fund balance includes (a) all remaining amounts (except for negative balances) that are reported in governmental funds, other than the General Fund, that are not classified as nonspendable and are neither restricted nor committed and (b) amounts in the General Fund that are intended to be used for a specific purpose. By reporting particular amounts that are not restricted or committed in the governmental funds other than the General Fund, the District has assigned those amounts to the purposes of the respective funds. Assigned fund balance in the General Fund includes \$571,366 assigned for specific purposes through the issuance of purchase orders that encumbered the budget for the year ended June 30, 2018. This assignment is made when purchase orders are approved by the Purchasing Agent who is designated each year by the Board of Education at its annual reorganizational meeting pursuant to the District's purchasing policy. Assigned fund balance in the General Fund also includes \$750,000 assigned to be used to reduce the tax levy for the year ending June 30, 2019. This assignment is made when the tax levy is set by the Board of Education pursuant to the District's annual budget policy.

Encumbrances	\$ 571,366
Appropriated to Reduce Subsequent Year's Tax Levy	750,000
Total Assigned Fund Balance	\$ 1,321,366

#### NOTE 1. SUMMARY OF CERTAIN SIGNIFICANT ACCOUNTING POLICIES. (Continued)

#### S. Equity Classifications (Continued)

#### 2. Fund Statements (Continued)

<u>Unassigned</u>: Includes fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the General Fund. In other governmental funds, if expenditures incurred for specific purposes exceeded the amounts restricted, committed, or assigned to those purposes, negative unassigned fund balance is reported.

#### Order of Use of Fund Balance:

The District considers restricted amounts to have been spent when an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available. The District considers that committed amounts are reduced first, followed by assigned amounts, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of those unrestricted fund balance classifications can be used.

#### Limitation on Unexpended Surplus Funds:

NYS Real Property Tax Law §1318 limits the amount of unexpended surplus funds the District can retain to no more than 4% of the District's General Fund budget for the ensuing fiscal year. Nonspendable and restricted fund balance of the General Fund are excluded from the 4% limitation. Amounts appropriated for the subsequent year and encumbrances are also excluded from the 4% limitation.

#### T. New Accounting Standards

The District has adopted all current Statements of the Governmental Accounting Standards Board (GASB) that are applicable. At June 30, 2018, the District implemented the following new standards issued by GASB:

- GASB Statement 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, effective for the year ending June 30, 2018.
- GASB Statement 81, *Irrevocable Split-Interest Agreements*, effective for the year ending June 30, 2018.
- GASB Statement 82, *Pension Issues—an amendment of GASB Statements No.* 67, *No.* 68, *and No.* 73, effective for the year ending June 30, 2018.
- GASB Statement 85, Omnibus 2017, effective for the year ending June 30, 2018.
- GASB Statement 86, Certain Debt Extinguishment Issues, effective for the year ending June 30, 2018.

GASB has issued Statement 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, which improves accounting and financial reporting by state and local governments for postemployment benefits other than pensions. It also improves the information provided by state and local governmental employers about support for OPEB that is provided by other entities. The District has implemented Statement 75, as required.

#### NOTE 1. SUMMARY OF CERTAIN SIGNIFICANT ACCOUNTING POLICIES. (Continued)

#### T. New Accounting Standards (Continued)

GASB has issued Statement 81, *Irrevocable Split-Interest Agreements*, which improves accounting and financial reporting for irrevocable split-interest agreements by providing recognition and measurement guidance for situations in which a government is a beneficiary of the agreement. The District has implemented Statement 81, as required.

GASB has issued Statement 82, *Pension Issues—an amendment of GASB Statements No. 67, No. 68, and No. 73*, which addresses certain issues that have been raised with respect to Statements No. 67, 68, and 73. Specifically, this Statement addresses issues regarding (1) the presentation of payroll-related measures in required supplementary information, (2) the selection of assumptions and the treatment of deviations from the guidance in an Actuarial Standard of Practice for financial reporting purposes, and (3) the classification of payments made by employers to satisfy employee (plan member) contribution requirements. The District has implemented Statement 82, as required.

GASB has issued Statement 85, *Omnibus 2017*, which will enhance consistency in the application of accounting and financial reporting requirements. This statement addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and postemployment benefits (pensions and other postemployment benefits (OBEB)). The District has implemented Statement 85, as required.

GASB has issued Statement 86, *Certain Debt Extinguishment Issues*, which will increase consistency in accounting and financial reporting for debt extinguishments by establishing uniform guidance for derecognizing debt that is defeased in substance, regardless of how cash and other monetary assets placed in an irrevocable trust for the purpose of extinguishing that debt were acquired. The requirements of this Statement also will enhance consistency in financial reporting of prepaid insurance related to debt that has been extinguished. The District has implemented Statement 86, as required.

#### U. Future Changes in Accounting Standards

GASB has issued Statement 83, *Certain Asset Retirement Obligations*, which will enhance comparability of governments by establishing uniform criteria for governments to recognize and measure certain asset retirement obligations (AROs), including obligations that may not have been previously reported. An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. The District is currently studying the Statement and plans on adoption if and when required, which will be for the June 30, 2019 financial statements.

GASB has issued Statement 84, *Fiduciary Activities*, which will enhance consistency and comparability by (1) establishing specific criteria for identifying activities that should be reported as fiduciary activities and (2) clarifying whether and how business-type activities should report their fiduciary activities. The focus of the criteria is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. The District is currently studying the Statement and plans on adoption if and when required, which will be for the June 30, 2020 financial statements.

#### NOTE 1. SUMMARY OF CERTAIN SIGNIFICANT ACCOUNTING POLICIES. (Continued)

#### U. Future Changes in Accounting Standards

GASB has issued Statement 87, *Leases*, which will increase the usefulness of government's financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were not classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use and underlying asset. Under, this Statement, a lesse is required to recognize a lease liability and an intangible right-to-use lease asset, a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. The District is currently studying the Statement and plans on adoption if and when required, which will be for the June 30, 2021 financial statements.

GASB has issued Statement 88, *Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements*, which will improve the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt. The District is currently studying the Statement and plans on adoption if and when required, which will be for the June 30, 2019 financial statements.

GASB has issued Statement 89, *Accounting for Interest Cost Incurred before the End of a Construction Period*, which will improve financial reporting by providing users of financial statements with more relevant information about capital assets and the cost of borrowing for a reporting period. The resulting information also will enhance the comparability of information about capital assets and the cost of borrowing for a reporting period for both governmental activities and business-type activities. The District is currently studying the Statement and plans on adoption if and when required, which will be for the June 30, 2021 financial statements.

GASB has issued Statement 90, *Majority Equity Interests—an amendment of GASB Statements No. 14* and No. 61, which will improve the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and to improve the relevance of financial statement information of certain component units. The District is currently studying the Statement and plans on adoption if and when required, which will be for the June 30, 2020 financial statements.

#### NOTE 2. EXPLANATION OF CERTAIN DIFFERENCES BETWEEN GOVERNMENTAL FUND STATEMENTS AND DISTRICT-WIDE STATEMENTS.

Due to the differences in the measurement focus and basis of accounting used in the governmental fund statements and the district-wide statements, certain financial transactions are treated differently. The basic financial statements contain a full reconciliation of these items. The differences result primarily from the economic focus of the Statement of Activities, compared with the current financial resources focus of the governmental funds.

A. Total Fund Balances of Governmental Funds vs. Net Position of Governmental Activities:

Total fund balances of the District's governmental funds differ from "net position" of governmental activities reported in the Statement of Net Position. This difference primarily results from the additional long-term economic focus of the Statement of Net Position versus the solely current financial resources focus of the governmental fund Balance Sheets.

#### NOTE 2. EXPLANATION OF CERTAIN DIFFERENCES BETWEEN GOVERNMENTAL FUND STATEMENTS AND DISTRICT-WIDE STATEMENTS. (Continued)

- A. Total Fund Balances of Governmental Funds vs. Net Position of Governmental Activities: (Continued)
  - 1. The costs of building and acquiring capital assets (land, buildings, and equipment) financed from the governmental funds are reported as expenditures in the year they are incurred, and the assets do not appear on the Balance Sheet. However, the Statement of Net Position includes those capital assets among the assets of the District as a whole, with their original costs capitalized and depreciation expensed annually over their useful lives. The balances at June 30, 2018 were as follows:

Original Cost of Capital Assets	\$	73,411,776
Accumulated Depreciation	_	(26,441,300)
	\$	46,970,476

- 2. Interest is accrued in the Statement of Net Position, regardless of when it is due. This liability does not appear on the Balance Sheet because interest is expensed when it is due, and thus requires the use of current financial resources. This liability at June 30, 2018 was as follows: Accrued Interest Payable \$ 34,706
- 3. Long-term liabilities and related deferred inflows and outflows are reported in the Statement of Net Position, but not in the Balance Sheet, because they are not due and payable in the current period. The balances at June 30, 2018 were as follows:

Bonds Payable	\$ 16,967,031
Installment Purchase Debt	3,693,113
Compensated Absences	1,464,747
Other Postemployment Benefits	69,073,656
Deferred Outflows	(1,282,556)
Deferred Inflows	9,069,223
	\$ 98,985,214

- 4. Unavailable Revenues are reported in the governmental funds Balance Sheet, but not in the Statement of Net Position, because they may not be collected and available in the current period. The balance at June 30, 2018 was as follows:
  - Unavailable Revenues

255,063 \$

5. In the Statement of Net Position, a liability is recognized for the District's proportionate share of the net pension liability attributable to each defined benefit pension plan in which the District participates. A net pension liability is measured as the proportionate share of the portion of the actuarial present value of projected benefit payments that is attributed to past periods of employee service (proportionate share of total pension liability), net of the proportionate share of that pension plan's fiduciary net position. If a pension plan's fiduciary net position exceeds its total pension liability, the District's proportionate share of the pension plan's net pension asset is recognized. Also, deferred outflows and inflows of resources related to pensions primarily resulting from contributions subsequent to the measurement date and changes in the components of the net pension liability or asset are recorded. However, none of these amounts are included on the Balance Sheet as they are only recognized to the extent the pension liability is normally expected to be liquidated with expendable available financial resources. These balances at June 30, 2018 were as follows:

#### NOTE 2. EXPLANATION OF CERTAIN DIFFERENCES BETWEEN GOVERNMENTAL FUND STATEMENTS AND DISTRICT-WIDE STATEMENTS. (Continued)

A. Total Fund Balances of Governmental Funds vs. Net Position of Governmental Activities: (Continued)

Net Pension Asset, Proportionate Share (TRS)	\$ 709,588
Deferred Outflows of Resources - Pension	10,429,530
Net Pension Liability, Proportionate Share (ERS)	(384,510)
Deferred Inflows of Resources - Pension	(3,211,649)
	\$ 7.542.959

B. Statement of Revenues, Expenditures and Changes in Fund Balance vs. Statement of Activities and Changes in Net Position:

Differences between the governmental funds Statement of Revenues, Expenditures and Changes in Fund Balance and the Statement of Activities and Changes in Net Position fall into one of three broad categories. The amounts shown below represent:

#### 1. Long-Term Revenue Differences

Long-term revenue differences arise because governmental funds report revenues only when they are considered "available", whereas the Statement of Activities and Changes in Net Position reports revenues when earned. Differences in long-term expenses arise because governmental funds report on a modified accrual basis, whereas the accrual basis of accounting is used on the Statement of Activities and Changes in Net Position.

#### 2. Capital Related Differences

Capital related differences include the difference between proceeds for the sale of capital assets reported on governmental fund statements and the gain or loss on the sale of assets as reported on the Statement of Activities and Changes in Net Position, and the difference between recording an expenditure for the purchase of capital items in the governmental fund statements and depreciation expense on those items as recorded in the Statement of Activities and Changes in Net Position.

3. Long-Term Debt Transaction Differences

Long-term debt transaction differences occur because both interest and principal payments are recorded as expenditures in the governmental fund statements, whereas interest payments are recorded in the Statement of Activities and Changes in Net Position as incurred, and principal payments are recorded as a reduction of liabilities in the Statement of Net Position.

#### 4. Pension Plan Related Differences

Pension plan transaction differences occur as a result of changes in the District's proportion of the collective net pension asset/liability and differences between the District's contributions and its proportionate share of the total contributions to the pension systems

5. Other Postemployment Benefits (OPEB) Related Differences

OPEB differences occur as a result of changes in the District's total OPEB liability and differences between the District's contributions and OPEB expense.

#### NOTE 2. EXPLANATION OF CERTAIN DIFFERENCES BETWEEN GOVERNMENTAL FUND STATEMENTS AND DISTRICT-WIDE STATEMENTS. (Continued)

B. Statement of Revenues, Expenditures and Changes in Fund Balance vs. Statement of Activities and Changes in Net Position (Continued):

#### Explanation of Differences between Governmental Funds Operating Statement and the Statement of Activities and Changes in Net Position

#### Total Revenues and Other Funding Sources Total revenues and other funding sources reported in Governmental Funds (Schedule 5) \$ 53,412,021 Because some revenue will not be collected for several months after the District's fiscal year-end, they are not considered as "available" revenues in the governmental funds. However, they are considered to be earned in the Statement of Activities and Changes in Net Position. This is the amount by unavailable revenues this year exceeded unavailable revenues last year. 14,792 Operating transfers from other funds are recognized as other funding sources in the governmental fund statements, but are eliminated in the Statement of Activities and Changes in Net Position. (1,996,714)Proceeds from the sale of bonds is recognized as an other funding source in the the governmental funds, but increases liabilities in the Statement of Net Position, and does not affect the Statement of Activities and Changes in Net Position. (1, 475, 753)Total revenues in the Statement of Activities and Changes in Net Position \$ 49,954,346 (Schedule 2) Total Expenditures & Other Uses/Expenses Total expenditures and other uses reported in Governmental Funds \$ 57,528,426 (Schedule 5) When the purchase or construction of capital assets is financed through governmental funds, the resources expended for those assets are reported as expenditures in the years they are incurred. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital expenditures of \$6,708,837 were greater than depreciation of \$2,476,828 in the current year. (4,232,009)In the Statement of Activities, certain operating expenses (compensated absences and special termination benefits) are measured by the amounts earned during the year. In the governmental funds, however, expenditures for these items are measured by the amount of financial resources used (essentially, the

50,292

amounts actually paid). This is the amount by which compensated absences

earned exceeded the amount used during the year.

#### NOTE 2. EXPLANATION OF CERTAIN DIFFERENCES BETWEEN GOVERNMENTAL FUND STATEMENTS AND DISTRICT-WIDE STATEMENTS. (Continued)

B. Statement of Revenues, Expenditures and Changes in Fund Balance vs. Statement of Activities and Changes in Net Position (Continued):

#### TOTAL EXPENDITURES & OTHER USES (CONTINUED)

In the Statement of Activities, the expense for other post-employment benefits (OPEB) includes changes in the OPEB liability such as service cost, interest cost, and changes in the benefit terms, as well as amortization of deferred outflows of resources and deferred inflows of resources related to OPEB. In the governmental funds, however, OPEB expenditures are measured by the amount of financial resources used (essentially the amounts actually paid). This is the amount by which OPEB expense in the Statement of Activities exceeded the amount of financial resources used during the year.	1,824,038
Interest payable is recognized as an accrued liability in the entity wide statements under full accrual accounting whereas it is not under the governmental fund statements. This is the amount by which interest payable last year exceeded the interest payable this year.	(10,937)
Premiums and discounts on long-term debt issuances, bond issuance costs, and deferred amounts from debt refundings are recognized in the fiscal year in which the transactions occur in the governmental fund statements. These amounts are amortized in the Statement of Activities and Changes in Net Position. This is the net amount that was amortized during the fiscal year.	(12,068)
Repayment of bond and installment debt principal is an expenditure in the governmental funds, but reduces liabilities in the Statement of Net Position, and does not affect the Statement of Activities and Changes in Net Position.	(2,624,141)
(Increases) decreases in proportionate share of net pension asset/liability reported in the Statement of Activities do not provide for or require the use of current financial resources and therefore are not reported as revenues or expenditures in the governmental funds (TRS of \$401,369 and ERS of \$(181)).	401,188
Operating transfers to other funds are recognized as other uses of funds in the governmental fund statements, but are eliminated in the Statement of Activities and Changes in Net Position.	(1,996,714)
Total expenses in the Statement of Activities and Changes in Net Position (Schedule 2)	\$ 50,928,075

#### NOTE 3. CHANGE IN ACCOUNTING PRINCIPLES.

For the year ended June 30, 2018, the District implemented GASB Statement #75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. The implementation of the statement requires District's to report Other Postemployment Benefits (OPEB) liabilities, OPEB expenses, deferred inflows and outflows of resources related to OPEB. See Note 11 for the financial statement impact of the implementation of the statement.

#### NOTE 4. STEWARDSHIP AND COMPLIANCE.

#### A. Budgets

The District administration prepares a proposed budget for approval by the Board of Education for the following governmental funds for which legal (appropriated) budgets are adopted:

• The voters of the District approved the proposed appropriation budget for the General Fund.

Appropriations are adopted at the program line item level.

Appropriations established by the adoption of the budget constitute a limitation on expenditures (and encumbrances) that may be incurred. Appropriations lapse at the end of the fiscal year unless expended or encumbered. Encumbrances will lapse if not expended in the subsequent year. Appropriations authorized for the current year are increased by the planned use of specific reserves, and budget amendments approved the Board of Education as a result of selected new revenue sources not included in the original budget (when permitted by law). These supplemental appropriations may occur subject to legal restrictions, if the Board approves them because of a need that exists which was not determined at the time the budget was adopted. During the fiscal year, supplemental appropriations were made through Board authorized appropriations as shown on Supplemental Schedule #5.

Budgets are adopted annually on a basis consistent with GAAP. Appropriations authorized for the year are increased by the amount of encumbrances carried forward from the prior year. Budgets are established and used for individual capital project funds expenditures as approved by a special referendum of the District's voters. The maximum project amount authorized is based primarily upon the cost of the project, plus any requirements for external borrowings, not annual appropriations. These budgets do not lapse and are carried over to subsequent fiscal years until the completion of the projects.

The General Fund is the only fund with a legally approved budget for the fiscal year ended June 30, 2018.

#### B. Encumbrances

Encumbrance accounting is used for budget control and monitoring purposes and is reported as a part of the governmental funds. Under this method, purchase orders, contracts and other commitments for the expenditure of monies are recorded to reserve applicable appropriations. Outstanding encumbrances as of year-end are presented as restrictions or assignments of fund balance and do not represent expenditures or liabilities. These commitments will be honored in the subsequent period. Related expenditures are recognized at that time, as the liability is incurred or the commitment is paid.

#### C. Deficit Fund Balance

The Special Aid Fund shows an unassigned fund balance deficit of \$55,991 which is the result of unreimbursable summer special education costs.

## NOTE 5. CASH – CUSTODIAL CREDIT, CONCENTRATION OF CREDIT, INTEREST RATE, FOREIGN CURRENCY RISKS AND INVESTMENT POOL.

Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. While the District does not have a specific policy for custodial credit risk, New York State statutes govern the District's investment policies, as discussed previously in these Notes.

The District's aggregate bank balances (disclosed in the financial statements), included balances not covered by depository insurance year-end, collateralized as follows:

Uncollateralized	\$ 0
Insured	\$ 1,234,562
Collateralized with securities held by the pledging financial institution,	
or its trust department or agent, but not in the District's name	\$ 6,764,898

Restricted cash represents cash and cash equivalents where use is limited by legal requirements. These assets represent amounts required by statute to be reserved for various purposes. Restricted cash as of year-end includes \$6,410,006 within the governmental funds.

The District does not typically purchase investments for a long enough duration to cause it to believe that it is exposed to any material interest rate risk. The District also does not typically purchase investments denominated in a foreign currency, and is not exposed to foreign currency risk.

#### NOTE 6. CAPITAL ASSETS.

Capital asset balances and activity for the year ended June 30, 2018, were as follows:

r	Beginning Balance	Additions	Retirements/ Reclassifications	Ending Balance
Governmental activities:				
Capital assets that are not				
depreciated:				
Land	\$ 38,000	\$ 0	\$ 0	\$ 38,000
Construction in Progress	2,397,274	6,531,993	0	8,929,267
Total Nondepreciable				
Assets	2,435,274	6,531,993	0	8,967,267
Capital assets that are depreciated:				
Land Improvements	603,716	0	0	603,716
Buildings & Improvements	60,548,416	130,601	0	60,679,017
Furniture & Equipment	2,842,338	46,243	0	2,888,581
Vehicles	273,196	0	0	273,195
Total Depreciable Assets	64,267,666	176,844	0	64,444,509
Less: Accumulated				
Depreciation	(23,964,473)	(2,476,828)	0	(26,441,300)
Capital Assets, Net	\$ 42,738,467	\$ 4,232,009	\$ 0	\$46,970,476

#### NOTE 6. CAPITAL ASSETS. (Continued)

Depreciation expense was charged to governmental functions as follows:

General Support	\$ 2,199,574
Instruction	259,925
Transportation	4,975
Cost of Sales	12,354
Total Depreciation	\$ 2,476,828

#### NOTE 7. LONG-TERM LIABILITIES.

Long-term liability balances and activity for the year ended June 30, 2018 are summarized below:

					Amounts
	Beginning		Paid/	Ending	Due Within
	Balance	Issued	Redeemed	Balance	One Year
Governmental Activities:					
Bonds and Notes Payable:					
Bonds Payable*	\$ 17,913,005	\$ 1,475,753	\$2,421,727	\$16,967,031	\$ 2,814,457
Installment Purchase Debt	3,947,254	0	254,141	3,693,113	265,427
Total Bonds and					
Notes Payable	21,860,259	1,475,753	2,675,868	20,660,144	3,079,884
Other Liabilities:					
Compensated Absences	1,414,455	50,292	0	1,464,747	0
Other Postemployment					
Benefits	76,262,144	0	7,188,488	69,073,656	0
Net Pension Liability					
Proportionate Share	2,051,332	(1,666,822)	0	384,510	0
Total Other Liabilities	79,727,931	(1,616,530)	7,188,488	70,922,913	0
Total Long-Term Liabilities	\$ 101,588,190	\$ (140,777)	\$9,864,356	\$91,583,057	\$ 3,079,884

\*At June 30, 2018, Bonds Payable includes unamortized premiums of \$151,278. This amount is being amortized over the life of the debt issuance to which it relates.

The General Fund has typically been used to liquidate long-term liabilities such as compensated absences. Activity for compensated absences is shown at net due to the impracticality of determining these amounts separately. Activity for Other Postemployment Benefits and Net Pension Liability have also been shown as net figures.

### NOTE 7. LONG-TERM LIABILITIES. (Continued)

Existing serial bond and installment purchase obligations are as follows:

	Issue	Final	Interest	
Description of Issue	Date	Maturity	Rate	Balance
Serial Bonds	09/15/09	06/15/24	0.500%	\$ 1,455,000
Serial Bonds	04/26/10	06/15/25	0.800%	8,345,000
Serial Bonds	12/22/10	12/01/24	Various	640,000
Serial Bonds	10/31/12	02/01/19	3.0000%	110,000
Serial Bonds	10/31/12	08/01/18	Various	225,000
Serial Bonds	10/13/16	12/01/24	Various	4,565,000
Serial Bonds	06/27/18	06/15/23	Various	1,475,753
				\$ 16,815,753
Energy Performance Contract	12/21/05	12/15/21	13.656%	177,028
Energy Performance Contract	12/15/16	06/15/32	2.420%	3,516,085
				3,693,113
TOTAL				\$ 20,508,866

The following is a summary of maturing debt service requirements:

	Bonds Payable		Other	Debt
For the Year Ended June 30,	Principal	Interest	Principal	Interest
2019	\$ 2,775,753	\$ 379,955	265,427	\$ 107,979
2020	2,425,000	322,227	277,683	95,722
2021	2,450,000	264,591	291,030	82,376
2022	2,475,000	208,442	229,788	67,805
2023	2,425,000	149,321	235,383	62,211
2024 - 2028	4,265,000	123,844	1,265,716	222,252
2029 - 2033			1,128,087	62,286
TOTAL	\$ 16,815,753	1,448,379	\$ 3,693,113	\$ 700,630

The following is a summary of obligations of government activities under capital leases (also included in the above summary of debt service requirements):

For the Year Ended June 30,		Total
2019	\$	373,406
2020		373,405
2021		373,406
2022		297,593
2023		297,593
2024 - 2028		1,487,967
2029 - 2033	_	1,190,373
Total Minimum Lease Payments		4,393,743
Less: Amount Representing Interest		(700,630)
Present Value of Minimum Lease Payments	\$	3,693,113

#### NOTE 8. PENSION PLANS.

Interest on long-term debt for the year was composed of:

Interest paid	411,150
Less: Interest accrued in the prior year	(45,643)
Less: Amortization of premium and deferred amount	(12,068)
Plus: Interest accrued in the current year	34,706
Total interest expense	\$ 388,145

#### Pension Obligations

New York State and Local Employees' Retirement System (ERS) and the New York State Teachers' Retirement (TRS) (the Systems).

#### Plan Description & Benefits Provided

#### Employees' Retirement System Plan Description

The District participates in the New York State and Local Employees' Retirement System (ERS). ERS and the New York State and Local Police and Fire Retirement System (PFRS) which are collectively referred to as New York State and Local Retirement System (the ERS System). These are cost-sharing multiple-employer defined benefit retirement systems. The net position of the ERS System is held in the New York State Common Retirement Fund (the Fund), which was established to hold all net assets and record changes in fiduciary net position allocated to the ERS System. The Comptroller of the State of New York serves as the trustee of the Fund and is the administrative head of the ERS System. The Comptroller is an elected official determined in a direct statewide election and serves a four-year term. Thomas P. DiNapoli has served as Comptroller since February 7, 2007. In November, 2014, he was elected for a new term commencing January 1, 2015. System benefits are established under the provisions of the New York State Retirement and Social Security Law (RSSL). Once a public employer elects to participate in the System, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. The District also participates in the Public Employees' Group Life Insurance Plan (GLIP), which provides death benefits in the form of life insurance. The System is included in the State's financial report as a pension trust fund. That report may be found at www.osc.state.ny.us/retire/publications/index.php or obtained by writing to the New York State and Local Retirement System, 110 State Street, Albany, NY 12244.

#### Teachers' Retirement System Plan Description

The New York State Teachers Retirement System (the TRS System) was created and exists pursuant to Article 11 of the New York State Education Law. The System is the administrator of a cost-sharing, multiple-employer public employee retirement system (PERS), administered by a 10-member Board to provide pension and ancillary benefits to teachers employed by participating employers in the State of New York, excluding New York City. For additional Plan information please refer to the NYSTRS Comprehensive Annual Financial Report which can be found on the System s website located at www.nystrs.org.

#### NOTE 8. PENSION PLANS. (Continued)

#### **ERS Benefits Provided**

The ERS System provides retirement benefits as well as death and disability benefits.

#### Tiers 1 and 2

Eligibility: Tier 1 members, with the exception of those retiring under special retirement plans, must be at least age 55 to be eligible to collect a retirement benefit. There is no minimum service requirement for Tier 1 members. Tier 2 members, with the exception of those retiring under special retirement plans, must have five years of service and be at least age 55 to be eligible to collect a retirement benefit. The age at which full benefits may be collected for Tier 1 is 55, and the full benefit age for Tier 2 is 62.

Benefit Calculation: Generally, the benefit is 1.67 percent of final average salary for each year of service if the member retires with less than 20 years. If the member retires with 20 or more years of service, the benefit is 2 percent of final average salary for each year of service. Tier 2 members with five or more years of service can retire as early as age 55 with reduced benefits. Tier 2 members age 55 or older with 30 or more years of service can retire with no reduction in benefits. As a result of Article 19 of the RSSL, Tier 1 and Tier 2 members who worked continuously from April 1, 1999 through October 1, 2000 received an additional month of service credit for each year of credited service they have at retirement, up to a maximum of 24 additional months.

Final average salary is the average of the wages earned in the three highest consecutive years. For Tier 1 members who joined on or after June 17, 1971, each year of final average salary is limited to no more than 20 percent of the previous year. For Tier 2 members, each year of final average salary is limited to no more than 20 percent of the average of the previous two years.

#### Tiers 3, 4, and 5

Eligibility: Tier 3 and 4 members, with the exception of those retiring under special retirement plans, must have five years of service and be at least age 55 to be eligible to collect a retirement benefit. Tier 5 members, with the exception of those retiring under special retirement plans, must have 10 years of service and be at least age 55 to be eligible to collect a retirement benefit. The full benefit age for Tiers 3, 4 and 5 is 62.

Benefit Calculation: Generally, the benefit is 1.67 percent of final average salary for each year of service if the member retires with less than 20 years. If a member retires with between 20 and 30 years of service, the benefit is 2 percent of final average salary for each year of service. If a member retires with more than 30 years of service, an additional benefit of 1.5 percent of final average salary is applied for each year of service over 30 years. Tier 3 and 4 members with five or more years of service and Tier 5 members with 10 or more years of service can retire as early as age 55 with reduced benefits. Tier 3 and 4 members age 55 or older with 30 or more years of service can retire with no reduction in benefits.

Final average salary is the average of the wages earned in the three highest consecutive years. For Tier 3, 4 and 5 members, each year of final average salary is limited to no more than 10 percent of the average of the previous two years.

#### NOTE 8. PENSION PLANS. (Continued)

#### ERS Benefits Provided (Continued)

#### Tier 6

Eligibility: Tier 6 members, with the exception of those retiring under special retirement plans, must have 10 years of service and be at least age 55 to be eligible to collect a retirement benefit. The full benefit age for Tier 6 is 63 for ERS members and 62 for PFRS members.

Benefit Calculation: Generally, the benefit is 1.67 percent of final average salary for each year of service if the member retires with less than 20 years. If a member retires with 20 years of service, the benefit is 1.75 percent of final average salary for each year of service. If a member retires with more than 20 years of service, an additional benefit of 2 percent of final average salary is applied 1 for each year of service over 20 years. Tier 6 members with 10 or more years of service can retire as early as age 55 with reduced benefits.

Final average salary is the average of the wages earned in the five highest consecutive years. For Tier 6 members, each year of final average salary is limited to no more than 10 percent of the average of the previous four years.

#### Special Plans

The 25-Year Plans allow a retirement after 25 years of service with a benefit of one-half of final average salary, and the 20-Year Plans allow a retirement after 20 years of service with a benefit of one-half of final average salary. These plans are available to certain PFRS members, sheriffs, and correction officers.

#### Disability Retirement Benefits

Disability retirement benefits are available to ERS and PFRS members unable to perform their job duties because of permanent physical or mental incapacity. There are three general types of disability benefits: ordinary, performance of duty, and accidental disability benefits. Eligibility, benefit amounts, and other rules such as any offsets or other benefits depend on a members tier, years of service, and plan.

#### Ordinary Death Benefits

Death benefits are payable upon the death, before retirement, of a member who meets eligibility requirements as set forth by law. The first \$50,000 of an ordinary death benefit is paid in the form of group term life insurance. The benefit is generally three times the member's annual salary. For most members, there is also a reduced post-retirement ordinary death benefit available.

#### NOTE 8. PENSION PLANS. (Continued)

#### ERS Benefits Provided (Continued)

#### Post-Retirement Benefit Increases

A cost-of-living adjustment is provided annually to: (i) all pensioners who have attained age 62 and have been retired for five years; (ii) all pensioners who have attained age 55 and have been retired for 10 years; (iii) all disability pensioners, regardless of age, who have been retired for five years; (iv) ERS recipients of an accidental death benefit, regardless of age, who have been receiving such benefit for five years and (v) the spouse of a deceased retiree receiving a lifetime benefit under an option elected by the retiree at retirement. An eligible spouse is entitled to one-half the cost-of-living adjustment amount that would have been paid to the retiree when the retiree would have met the eligibility criteria. This cost-of-living adjustment is a percentage of the annual retirement benefit of the eligible member as computed on a base benefit amount not to exceed \$18,000 of the annual retirement benefit. The cost-of-living percentage shall be 50 percent of the annual Consumer Price Index as published by the U.S. Bureau of Labor, but cannot be less than 1 percent or exceed 3 percent.

#### TRS Benefits Provided

The benefits provided to members of the TRS System are established by New York State and may be amended only by the Legislature with the Governor's approval. Benefit provisions vary depending on date of membership and are subdivided into the following six classes:

#### Tier 1

Members who last joined prior to July 1, 1973 are covered by the provisions of Article 11 of the Education Law.

#### Tier 2

Members who last joined on or after July 1, 1973 and prior to July 27, 1976 are covered by the provisions of Article 11 of the Education Law and Article 11 of the Retirement and Social Security Law (RSSL).

#### Tier 3

Members who last joined on or after July 27, 1976 and prior to September 1, 1983 are covered by the provisions of Article 14 and Article 15 of the RSSL.

#### Tier 4

Members who last joined on or after September 1, 1983 and prior to January 1, 2010 are covered by the provisions of Article 15 of the RSSL-

#### Tier 5

Members who joined on or after January 1, 2010 and prior to April 1, 2012 are covered by the provisions of Article 15 of the RSSL.

#### NOTE 8. PENSION PLANS. (Continued)

#### TRS Benefits Provided (Continued)

Tier 6

Members who joined on or after April 1, 2012 are covered by the provisions of Article 15 of the RSSL.

#### Service Retirements

Tier 1 members are eligible, beginning at age 55, for a service retirement allowance of approximately 2% per year of credit service times final average salary.

Under Article 19 of the RSSL, eligible Tiers 1 and 2 members can receive additional service credit of onetwelfth of a year for each year of retirement credit as of the date of retirement or death up to a maximum of two additional years.

Tiers 2 through 5 are eligible for the same but with the following limitations: (1) Tiers 2 through 4 members receive an unreduced benefit for retirement at age 62 or retirement at ages 55 through 61 with 30 years of service or a reduced benefit for retirement at ages 55 through 61 with less than 30 years of service. (2) Tier 5 members receive an unreduced benefit for retirement at age 62 or retirement at ages 57 through 61 with 30 years of service. They receive a reduced benefit for retirement at ages 55 and 56 regardless of service credit, or ages 57 through 61 with less than 30 years of service.

Tier 6 members are eligible for a service retirement allowance of 1.75% per year of credited service years of service plus 2% per year for years of service in excess of 20 years times final average salary. Tier 6 members receive an unreduced benefit for retirement at age 63. They receive a reduced benefit at ages 55 through 62 regardless of service credit.

#### Vested Benefits

Retirement benefits after 5 years of credited service except for Tiers 5 and 6 where 10 years of credited service are required. Benefits are payable at age 55 or greater with the limitations noted for service requirements above.

#### Disability Retirement

Members are eligible for disability retirement benefits after 10 years of credited New York State service except for Tier 3 where disability retirement is permissible after 5 years of credited New York State service pursuant to the provisions of Article 14 of the RSSL. The Tier 3 benefit is integrated with Social Security.

#### Death Benefits

Death benefits are paid to the beneficiary of active members who die in service. The benefit is based on final salary and the number of years of credited service.

#### Prior Service

After 2 years of membership, members of all tiers may claim and receive credit for prior New York State public or teaching service. Only Tiers 1 and 2 members may, under certain conditions, claim out of state service.

#### NOTE 8. PENSION PLANS. (Continued)

#### TRS Benefits Provided (Continued)

#### Tier Reinstatement

In accordance with Chapter 640 of the Laws of 1998, any active member who had a prior membership may elect to be reinstated to their original date and Tier of membership.

#### Permanent Cost of Living Adjustment (COLA)

Section 532-a of the Education Law provides a permanent cost-of-living benefit to both current and future retired members. This benefit will be paid commencing September of each year to retired members who have attained age 62 and have been retired for 5 years or attained age 55 and have been retired for 10 years. Disability retirees must have been retired for 5 years, regardless of age, to be eligible. The annual COLA percentage is equal to 50% of the increase in the consumer price index not to exceed 3% nor be lower than 1%. It is applied to the first eighteen thousand dollars of the annual benefit. The applicable percentage payable beginning September 2016 is 1.0%.

Members who retired prior to July 1, 1970 are eligible for a minimum benefit of seventeen thousand five hundred dollars for 35 years of credited full-time New York State service. Certain members who retire pursuant to the provisions of Article 14 of the RSSL are eligible for automatic cost-of-living supplementation based on the increase in the consumer price index with a maximum per annum increase of 3%.

#### Contributions

The Systems are noncontributory except for employees who joined the New York State and Local Employees' Retirement System after July 27, 1976, who contribute 3 percent of their salary for the first ten years of membership, and employees who joined on or after January 1, 2010 who generally contribute 3 to 3.5 percent of their salary for their entire length of service. In addition, employee contribution rates under ERS tier VI vary based on a sliding salary scale. For ERS, the Comptroller annually certifies the actuarially determined rates expressly used in computing the employers' contributions based on salaries paid during the System's fiscal year ending March 31. For TRS, contribution rates are established annually by the New York State Teachers' Retirement Board pursuant to Article 11 of the Education Law.

Contributions for the current year and two preceding years were equal to 100 percent of the contributions required, and were as follows:

Year	NYSTRS	N	YSERS	
2017 - 2018	\$ 1,499,607	\$	457,520	
2016 - 2017	1,732,099		431,740	
2015 - 2016	1,910,102		453,241	

ERS has provided additional disclosures through entities that elected to participate in Chapter 260, 57 and 105.

#### NOTE 8. PENSION PLANS. (Continued)

## Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2018, the District reported the following asset/(liability) for its proportionate share of the net pension liability/(asset) for each of the Systems. The net pension asset/(liability) was measured as of March 31, 2018 for ERS and June 30, 2017 for TRS. The total pension asset/(liability) used to calculate the net pension asset/(liability) was determined by an actuarial valuation. District's proportion of the net pension asset/(liability) was based on a projection of the District's long-term share of contributions to the Systems relative to the projected contributions of all participating members, actuarially determined. This information was provided by the ERS and TRS Systems in reports provided to the District.

At March 31, 2018, the District's proportion of the NYSERS net pension asset/(liability) was .0119138%, which was an increase of .000744%.

At June 30, 2017, the District's proportion of the NYSTRS net pension asset/(liability) was .093355%, which was an increase of .000177% from its proportion measured as of June 30, 2016.

For the year ended June 30, 2018, the District recognized pension expense of \$457,339 and \$1,900,976 for ERS and TRS, respectively. At June 30, 2018 the District's reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources					
		<u>ERS</u>		TRS		<u>Total</u>
Differences between expected and actual experience	\$	137,142	\$	583,817	\$	720,959
Changes of Assumptions		254,962		7,220,198		7,475,160
Net difference between projected and actual earnings on pension plan investments		558,470		-		558,470
Changes in proportion and difference between the						
District's contributions and proportionate share of contributions		33,488		35,195		68,683
District's contributions subsequent to the measurement date		109,437		1,496,821		1,606,258
Total	\$	1,093,499	\$	9,336,031	\$	10,429,530

#### NOTE 8. PENSION PLANS. (Continued)

	Deferred Inflows of Resources					
		ERS		<u>TRS</u>		Total
Differences between expected and actual experience	\$	113,329	\$	276,660	\$	389,989
Changes of Assumptions		-				-
Net difference between projected and actual earnings on pension plan investments		1,102,364		1,671,285		2,773,649
Changes in proportion and difference between the						
District's contributions and proportionate share of contributions		38,062		9,949		48.011
District's contributions subsequent to the measurement date	_	2		-		-
Total	\$	1,253,755	\$	1,957,894	\$	3,211,649

District contributions subsequent to the measurement date which will be recognized as a reduction of the net pension liability in the year ended June 30, 2016. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended:	ERS		TRS
2018	\$ -	\$	171,841
2019	67,356		1,917,877
2020	60,797		1,374,635
2021	(274,004)		346,991
2022	(123,841)		1,370,658
Thereafter	-		699,313

#### Actuarial Assumptions

The total pension liability as of the measurement date was determined by using an actuarial valuation as noted in the table below, with update procedures used to roll forward the total pension liability to the measurement date. The actuarial valuation used the following actuarial assumptions.

Significant actuarial assumptions used in the valuations were as follows:

8	ERS	TRS
Measurement Date	March 15, 2017	June 30, 2016
Inflation Rate	2.5%	2.5%
Projected Salary Increases	3.8%	1.90% - 4.72% Rates of increase differ based on service. They have been calculated based upon recent NYSTRS member experience.
Projected Cost of Living Adjustments	1.3%, compounded annually	1.5%, compounded annually
Investment Rate of Return	7.0% compounded annually, net of investment expenses	7.25% compounded annually, net of investment expenses
Decrements	Actuarial experience study for the period April 1, 2010 to March 31, 2015	Actuarial experience study for the period July 1, 2009 to June 30, 2014
Mortality Improvement	Society of Actuaries Scale MP-2014	Society of Actuaries Scale MP-2014

#### NOTE 8. PENSION PLANS. (Continued)

The long term expected rate of return on pension plan investments was determined in accordance with Actuarial Standard of Practice (ASOP) No. 27, *Selection of Economic Assumptions for Measuring Pension Obligations*. ASOP No. 27 provides guidance on the selection of an appropriate assumed investment rate of return (expected returns, net of pension plan investment expense and inflation) for each major asset class as well as historical investment data and plan performance. Best estimates of arithmetic real rates of return for each major asset class included in the target asset allocation are summarized below:

EDC

	EF	RS		
Measurement Date	March 15, 2018			
		Long-term expected		
	Target Allocation	real rate of return		
Asset Class:				
Domestic Equity	36%	4.55%		
International Equity	14%	6.35%		
Private Equity	10%	7.50%		
Real Estate	10%	5.55%		
Absolute Return Strategies	2%	3.75%		
Opportunistic Portfolio	3%	5.68%		
Real Assets	3%	5.29%		
Bonds and Mortgages	17%	1.31%		
Cash	1%	-0.25%		
Inflation-indexed bonds	4%	1.50%		
Total	100%			
	TF	RS		
Measurement Date	June 30	0, 2017		
		Long-term expected		
	Target Allocation	real rate of return		
Asset Class:				
Domestic Equities	35%	5.90%		
International Equities	18%	7.40%		
Real Estate	11%	4.30%		
Alternative investments	8%	9.00%		
Domestic fixed income securities	16%	1.60%		
Global fixed income securities	2%	1.30%		
High-yield fixed income securities	1%	3.90%		
Mortgages	8%	2.80%		
Short-term	1%	0.60%		
	100%			

#### Discount Rate

The discount rate used to calculate the total pension liability was 7.0% for ERS and 7.5% for TRS. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current contribution rates and that contributions from employers will be made at statutorily required rates, actuarially. Based upon the assumptions, the System's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore the long term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### NOTE 8. PENSION PLANS. (Continued)

#### Sensitivity of the Proportionate Share of the Net Pension Liability to the Discount Rate Assumption

The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 7.0% for ERS and 7.25% for TRS, as well as what the District's proportionate share of the net pension asset/(liability)would be if it were calculated using a discount rate that is 1-percentage-point lower (6.0% for ERS and 6.25% for TRS) or 1-percentage-point higher (8.0% for ERS and 8.25% for TRS) than the current rate:

ERS	1%	Current	1%
	Decrease	Assumption	Increase
	(6.00%)	(7.00%)	(8.00%)
Employer's Proportionate Share of the Net Pension Asset/(Liability)	\$ (2,909,304)	\$ (384,510)	\$ 1,751,366
TRS	1%	Current	1%
	Decrease	Assumption	Increase
	(6.25%)	(7.25%)	(8.25%)
Employer's Proportionate Share of the Net Pension Asset/(Liability)	(12,224,103)	709,588	11,540,913

#### Pension Plan Fiduciary Net Position

The components of the current-year net pension liability of the employers as of the respective measurement dates, were as follows:

		(Dollars	usands)		
		ERS	TRS		
Measurement Date	N	larch 15, 2018	J	une 30, 2017	
Employers' total pension asset/(liability) Plan net position	\$	(183,400,590) 180,173,145	\$	(114,708,261) 115,468,360	
Employers' net pension asset/(liability)	\$	(3,227,445)	\$	760,099	
Ration of plan net position to the employers' total pension asset/(liability)		98.24%		100.66%	

#### Pavables to the Pension Plan

For ERS, employer contributions are paid annually based on the System's fiscal year which ends on March 31<sup>st</sup>. Accrued retirement contributions as of June 30, 2018 represent the projected employer contributions for the period of April 1, 2015 through June 30, 2015 based on paid ERS wages multiplied by the employer's contribution rate, by tier. Accrued retirement contributions as of June 30, 2018 amounted to \$109,437.

#### NOTE 8. PENSION PLANS. (Continued)

For TRS, employer and employee contributions for the fiscal year ended June 30, 2018 are paid to the System in September, October and November 2018 through state aid intercept. Accrued retirement contributions as of June 30, 2018 represent employee and employer contributions for the fiscal year ended June 30, 2018 based on paid TRS wages multiplied by the employer's contribution rate, by tier and employee contributions for the fiscal year as reported to the TRS system. Accrued retirement contributions as of June 30, 2018 amounted to \$1,496,821.

#### NOTE 9. INTERFUND BALANCES AND ACTIVITY.

Interfund Interfund Receivable Payable Revenues Expenditures General Fund 1.392.841 \$ 1,996,714 \$ 38.849 0 \$ Special Aid Fund 0 1,173,213 75,000 0 School Lunch Fund 185,000 0 473 191,873 0 Capital Fund 29.515 30.856 1,736,714 **Debt Service Fund** 0 69,583 0 0 1,996,714 1,996,714 **Total Governmental Activities** 1,492,412 1,434,791 Fiduciary Agency Fund 0 57,621 0 0 \$ 1,492,412 \$ 1,492,412 \$ 1,996,714 Totals \$ 1,996,714

Interfund balances and activity for the year ended June 30, 2018, were as follows:

Interfund receivables and payables, other than between governmental activities and fiduciary funds, are eliminated on the Statement of Net Position. The District typically loans resources between funds for the purpose of mitigating the effects of transient cash flow issues. All interfund payables are expected to be repaid within one year.

The District typically transfers from the General Fund to the Special Aid Fund to fund the portion of the Summer Handicapped Program not funded by aid from New York State.

#### NOTE 10. OTHER POSTEMPLOYMENT BENEFITS.

#### General Information about the OPEB Plan

Plan Description – The District's defined benefit OPEB plan ("the District's OPEB plan"), provides OPEB for eligible retired employees, their spouses and their dependent children. The District's OPEB plan is a single-employer defined benefit OPEB plan administered by the District based on employment contracts. As these employment contracts are renegotiated, eligibility and benefits may change over time. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement 75.

Benefits Provided – The District's OPEB plan subsidizes the cost of healthcare eligible retired employees, their spouses and their dependent children. Minimum eligibility requirements for post-employment benefits are as follows:

#### NOTE 10. OTHER POSTEMPLOYMENT BENEFITS. (Continued)

- The retiree has attained age 55 years while in the employment of the District and meets the follow service requirements:
  - Service requirements range from 5 to 15 years of service based on the employment category (contract) and date of hire.
- The retiree is receiving retirement benefits from the NYS Employees' Retirement System or the NYS Teachers' Retirement System

The retiree is required to make a contribution towards the cost of coverage; contributions vary not only according to employment category (contract). The District reimburses Medicare Part B premiums for retirees who met the eligibility requirements at the time of retirement. In addition, the District will reimburse Medicare Part B premiums some future retirees.

Employees Covered by Benefit Terms – At June 30, 2018, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	249
Active employees	180
Total Employees Covered by Benefit Terms	429

#### Total OPEB Liability

The District's total OPEB liability of \$69,073,656 was measured as of June 30, 2018, and was determined by an actuarial valuation as of July 1, 2017.

Actuarial Assumptions and Other Inputs – The total OPEB liability in the July 1, 2017 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation Rate	2.5%
Projected Salary Increases	0.00%
Discount Rate	3.58%
Healthcare Cost Trend Rates	Pre-65: 7.40% for 2018, decreasing to an ultimate rate of 4.50% for 2024 and later years
	Post-65: 8.70% for 2018, decreasing to an ultimate rate of 4.50% for 2024 and later years
Current Retirees' Share of Benefit Related Costs	Retirees pay 50% - 85% of the cost of single/family coverage and 42% - 75% for the spouse/family based on years of service with the District.
Future Retirees' Share of Benefit Related Costs	Retirees pay 50% - 85% of the cost of single/family coverage and 42% - 75% for the spouse/family based on years of service with the District.

#### NOTE 10. OTHER POSTEMPLOYMENT BENEFITS. (Continued)

The discount rate was based on a review of the yield derived from the Bond Buyer 20 GO Bond Index.

Mortality rates were based on the RP-2014 Headcount Weighted Mortality Table projected generationally with MP-2016 from the central year.

The actuarial assumptions used in the July 1, 2017 valuation were based on the results of an actuarial experience study for the period July 1, 2017 - June 30, 2018.

Changes in the Total OPEB Liability

Balance at June 30, 2017	\$ 76,262,144
Changes for the Year:	
Service cost	2,482,066
Interest	2,226,864
Changes of benefit terms	0
Differences between expected and actual experience	0
Changes in assumptions or other inputs	(10,671,559)
Benefit payments	(1,225,859)
Net Changes	(7,188,488)
Balance at June 30, 2018	\$ 69,073,656

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate – The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.58 percent) or 1 percentage point higher (4.58 percent) than the current discount rate:

	1%		Current	1%
	Decrease	Ι	Discount Rate	Increase
	(2.58%)		(3.58%)	 (4.58%)
Total OPEB Liability \$	84,263,272	\$	69,073,656	\$ 57,433,323

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates – The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower or 1 percentage point higher than the current healthcare cost trend rate:

	1%	Curr	ent Health Care	1%
	Decrease	Co	st Trend Rates	Increase
Total OPEB Liability	\$ 56,214,259	\$	69,073,656	\$ 86,251,349

#### OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2018, the District recognized OPEB expense of \$1,824,038. At June 30, 2018, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

#### NOTE 10. OTHER POSTEMPLOYMENT BENEFITS. (Continued)

	rred Outflows Resources	Deferred Inflows of Resources			
Changes of assumptions or other inputs	\$ 0	\$	9,069,223		
District's contributions subsequent to the measurement date	1,282,556		0		
Total	\$ 1,282,556	\$	9,069,223		

District contributions subsequent to the measurement date will be recognized as a reduction of the OPEB liability in the fiscal year ended June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Fiscal Year Ending	Amount
June 30,	Amount
2019	\$(1,602,336)
2020	(1,602,336)
2021	(1,602,336)
2022	(1,602,336)
2023	(1,602,336)
Thereafter	(1,057,543)

#### NOTE 11. RISK MANAGEMENT.

#### General Information

The District is exposed to various risks of loss related to torts, theft, damage, injuries, errors and omissions, natural disasters, and other risks. These risks are covered by commercial insurance purchased from independent third parties. Settled claims from these risks have not exceeded commercial insurance coverage for the past two years.

#### NOTE 12. COMMITMENTS AND CONTINGENCIES.

The District has received grants, which are subject to audit by agencies of the state and federal governments. Such audits may result in disallowances and a request for a return of funds. Based on prior years' experience, the District's administration believes disallowances, if any, will be immaterial.

The District does not accrue a liability for accumulating, non-vesting sick leave, since payment is based on an uncontrollable future event (sickness). In accordance with the provisions of GASB #16, the value for accumulating, non-vesting sick leave is considered a contingent liability. The District reports \$1,464,747 for accumulating, non-vesting sick leave.

#### NOTE 13. ENCUMBRANCES.

Encumbrances represent contracts, purchase orders, payroll commitments, tax payables, or legal penalties that are chargeable to an account. They cease to be encumbrances when paid or when the actual liability amount is determined and recorded as an expenditure.

#### NOTE 13. ENCUMBRANCES. (Continued)

Encumbrances of appropriations of budgets for the year ended June 30, 2018 have been included in the assigned fund balance of the General Fund and in the restricted fund balance of all other funds at June 30, 2018 as follows:

General Fund	\$	571,366
Special Aid Fund		100
School Lunch Fund		200
Capital Projects Fund	_	767,501
Total Encumbrances	\$	,339,167

#### NOTE 14. DONOR-RESTRICTED ENDOWMENTS.

The District administers endowment funds, which are restricted by the donor for the purpose of student scholarships and awards.

The District authorizes expenditures from donor-restricted endowments in compliance with the wishes expressed by the donor, which varies among the unique endowments administered by the District.

#### NOTE 15. TAX ABATEMENTS.

The District negotiates property tax abatement agreements on an individual basis. The District has tax abatement agreements with eleven entities as of June 30, 2018:

<b>Full Assessed Value</b>		<b>Full Tax</b>	<b>PILOT's Received</b>			<b>Tax Abated</b>		
\$	17,644,540	\$ 527,202	\$	436,867	\$	90,335		

Each agreement was negotiated under municipal law, allowing localities to abate property taxes for a variety of development purposes, including business relocation, retention and expansion. The abatements may be granted to any business located within or promising to relocate to a local government's geographic area. Localities may grant abatements up to 50% of annual property taxes through a direct reduction of the entity's property tax bill. The municipal law does not provide for the recapture of abated taxes in the event an abatement recipient does not fulfill the commitment it makes in return for the tax abatement.

The District has not made any commitments as part of the agreements other than to reduce property taxes. The District is not subject to any tax abatement agreements entered into by other governmental entities. The District has chosen to disclose information about its tax abatement agreements by purpose. It established a quantitative threshold of 10 percent of the total dollar amount of taxes abated during the year.

#### NOTE 16. RESTATEMENT OF NET POSITION.

For the fiscal year ended June 30, 2018, the District implemented GASB has issued Statement 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. This Statement replaces the requirements of Statements 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, as amended*, and 57, *OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans*, for OPEB. GASB Statement 75 requires the liability of employers and non-employer contributing entities to employees for defined benefit OPEB (net OPEB liability) to be measured as the portion of the present value of projected benefit payments to be provided to current active and inactive employees that is attributed to those employees' past periods of service (total OPEB liability), less the amount of the OPEB plan's fiduciary net position (if any).

Additionally for the fiscal year ended June 30, 2018, the District determined that a fund balance reclassification of \$157,351 between the Capital and General funds was necessary. The reclassification was due to emergency capital expenditures in the 2016-2017 year which were originally charged in the General Fund and should have been recorded in the Capital Fund.

The District's net position has been restated as follows:

Net Positon Beginning of Year, as Previously Stated	\$ 15,057,780
GASB Statement 75 Implementation	
Removal of Total OPEB Liability under Statement 45	27,004,934
Restated Total OPEB Liability under Statement 75	(76,262,144)
Deferred Outflows (Inflows) of Resources under Statement 75:	
District's contributions subsequent to the measurement date	1,225,859
Net Change in Net Position for Statement 75 Implementation	(48,031,351)
Reclassification of Emergency Capital Expenditures from General to Capital	
Removal of Fund Balance - General Fund - June 30, 2017	(10, 523, 722)
Restated Fund Balance - General Fund - June 30, 2017	10,681,073
Removal of Fund Balance - Capital Fund - June 30, 2017	(3,694,198)
Restated Fund Balance - Capital Fund - June 30, 2017	3,536,847
Net Change in Net Position for Reclassification of Expenditures	0
Net Position Beginning of Year, As Restated	\$ (32,973,571)

#### NOTE 17. SUBSEQUENT EVENTS.

The District has evaluated subsequent events through October 15, 2018, the date that the financial statements were available to be issued. As of this date, there are no subsequent events to report.

#### LIBERTY CENTRAL SCHOOL DISTRICT LIBERTY, NEW YORK SCHEDULE OF CHANGES IN THE DISTRICT'S TOTAL OPEB LIABILITY AND RELATED RATIOS FOR THE YEAR ENDED JUNE 30, 2018

Total OPEB Liability	6/30/2017
Service Cost Interest Changes of Assumptions Benefit Payments	\$ 2,482,066 2,226,864 (10,671,559) (1,225,859)
Net change in total OPEB liability Total OPEB liability - beginning	(7,188,488) 76,262,144
Total OPEB liability - ending	\$ 69,073,656
Covered-employee payroll	\$ 18,337,336
Total OPEB liability as a percentage of covered-employee payroll	376.68%

Notes to Schedule:

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement 75 to pay related benefits

\*GASB 75 requires that the past 10 years of information be presented. Due to the fact that this statement was implemented for the year ended June 30, 2018, prior year information is not available for 10 years. The data will be accumulated over time and presented according to GASB 75.

See paragraph on supplementary schedules included in auditor's report-

#### LIBERTY CENTRAL SCHOOL DISTRICT LIBERTY, NEW YORK SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL – GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2018

REVENUES	 ORIGINAL BUDGET	 FINAL BUDGET	CURRENT YEAR'S REVENUES		R (UNDER) L BUDGET
LOCAL SOURCES: Real Property Taxes Other Tax Items Charges for Services Use of Money & Property Sale of Property & Compensation for Loss Miscellaneous	\$ 18,666,828 477,309 70,000 167,811 1,200 240,000	\$ 17,135,157 2,008,980 70,000 167,811 1,200 240,000	\$ 17,130,415 2,083,044 146,783 185,214 127,072 1,083,860	\$	(4,742) 74,064 76,783 17,403 125,872 843,860
STATE SOURCES	26,128,973	26,128,973	25,777,550		(351,423)
FEDERAL SOURCES	 40,000	 40,000	 286,505	_	246,505
TOTAL REVENUES	45,792,121	45,792,121	46,820,443	\$	1,028,322
OTHER SOURCES: Operating Transfers In	0	0	0		
Appropriated Fund Balance and Reserves	1,674,547	3,324,547	0		
TOTAL REVENUES & OTHER FINANCING SOURCES	\$ 47,466,668	\$ 49,116,668	\$ 46,820,443		

See paragraph on supplementary schedules included in auditor's report.

#### SUPPLEMENTAL SCHEDULE #2 (CONTINUED)

LIBERTY CENTRAL SCHOOL DISTRICT
LIBERTY, NEW YORK
<u>SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL – GENERAL FUND (CONTINUED)</u>
FOR THE YEAR ENDED JUNE 30, 2018

		ORIGINAL BUDGET	FINAL BUDGET		CURRENT YEAR'S EXPENDITURES		ENCUMBRANCES		UNENCUMBERED BALANCE	
<u>EXPENDITURES</u>										
GENERAL SUPPORT:										
Board of Education	\$	44,642	\$	69,868	\$	69,865	\$	1	\$	2
Central Administration		231,910		402,361		402,361		0		0
Finance		452,680		487,786		483,386		4,400		0
Staff		322,050		291,006		291,006		0		0
Central Services		2,663,140		2,744,178		2,459,650		44,145		240,383
Special Items		767,609		862,214		859,162		0		3,052
INSTRUCTIONAL:										
Instruction, Administration & Improvement		1,655,569		1,814,913		1,805,634		412		8,867
Teaching – Regular School		12,155,464		11,631,230		11,349,587		119,719		161,924
Programs for Children with Handicapping Conditions		7,593,388		7,692,143		7,109,041		288,438		294,664
Occupational Education		388,259		372,653		370,309		204		2,140
Teaching – Special Schools		125,437		113,630		112,673		0		957
Instructional Media		1,755,728		1,799,138		1,772,795		26,334		9
Pupil Services		1,734,552		1,731,983		1,728,375		1,488		2,120
PUPIL TRANSPORTATION		2,846,937		3,310,511		3,142,561		0		167,950
COMMUNITY SERVICES		173,829		149,983		145,564		0		4,419
EMPLOYEE BENEFITS		11,217,400		10,597,780		10,511,555		86,225		0
DEBT SERVICE:										
Debt Service – Principal		2,618,682		2,624,141		2,624,141		0		0
Debt Service – Interest		359,392		411,150		411,150		0	_	0
TOTAL EXPENDITURES		47,106,668		47,106,668		45,648,815		571,366		886,487
OTHER USES:										
Operating Transfers Out		360,000		2,010,000		1,996,714		0		13,286
TOTAL EXPENDITURES & OTHER USES	\$	47,466,668	\$	49,116,668		47,645,529	\$	571,366	\$	899,773
DEFICIENCY OF REVENUES & OTHER SOURCES OVER EXPENDITURES & OTHER USES					\$	(825,086)				

See paragraph on supplementary schedules included in auditor's report.

# LIBERTY, CENTRAL SCHOOL, DISTRICT LIBERTY, NEW YORK SCHEDULE OF THE DISTRICTS PROPORTIONATE SHARE OF THE NET PENSION ASSET/LIABILITY FOR THE YEAR ENDED JUNE 30, 2018

## NYSERS Pension Plan Last 10 Fiscal Years\*

	3/31/2018	3/31/2017	3/31/2016	3/31/2015	3/31/2014
District's proportion of the net pension asset/(liability)	0 011914%	0 011170%	0.011183%	0 0119841%	0.0119841%
District's propoortionate share of the net pension asset/(liability)	(384,510)	(1,049,562)	(1,794,958)	(404,852)	(541,544)
District's covered-employee payroli	3,218,440	2,949,577	2,818,712	2,936,499	3,092,765
District's proportionate share of the net pension asset/(liability) as a percentage of its covered-employee payroll	-11 95%	-35.58%	-63 68%	-13 79%	-17 51%
Plan fiduciary net position as a percentage of the total pension liability	98 24%	94.70%	97 95%	97 95%	97 15%

## NYSTRS Pension Plan Last 10 Fiscal Years\*

	6/30/2017	6/30/2016	6/30/2015	6/30/2014	6/30/2013
District's proportion of the net pension asset/(liability)	0.093355%	0 093532%	0 093330%	0 093884%	0.096801%
District's propoortionate share of the net pension asset/(liability)	709,588	(1,001,770)	9,694,034	10,458,060	637,194
District's covered-employee payroll	15,116,283	14,432,979	14,263,564	13,868,086	14,179,215
District's proportionate share of the net pension asset/(liability) as a percentage of its covered-employee payroll	4-69%	-6 94%	67 96%	75-41%	4 49%
Plan fiduciary net position as a percentage of the total pension liability	100 66%	99 01%	111 48%	111 48%	100 70%

\* GASB 68 requires that the past 10 years of information be presented. Due to the fact that this was the year of implementation prior year information is not available for 10 years. The data will be accumulated over time and presented according to GASB 68.

#### LIBERTY CENTRAL SCHOOL DISTRICT LIBERTY, NEW YORK SCHEDULE OF DISTRICT CONTRIBUTIONS FOR THE YEAR ENDED JUNE 30, 2018

#### NYSERS Pension Plan Last 10 Fiscal Years\*

	3/31/2018	3/31/2017	3/31/2016	3/31/2015	3/31/2014
Contractually required contribution	\$ 457,360	\$ 442,452	\$ 475,136	\$ 515,672	\$ 646,742
Contributions in relation to the contractually required contribution	457,360	442,452	475,136	515,672	646,742
Contribution deficiency (excess)	\$ -	\$ +	<u>s</u> -	\$ -	<u>s</u>
Covered Employee Payroll	3,218,440	2,949,577	2,818,712	2,936,499	3,092,765
Contributions as a percentage of its covered-employee payroll	14 21%	15 00%	16 86%	17 56%	20 91%

#### NYSTRS Pension Plan Last 10 Fiscal Years\*

	6/30/2017	6/30/2016	6/30/2015	6/30/2014	6/30/2013
Contractually required contribution	\$ 1,733,815	\$ 1,913,813	\$ 2,457,612	\$ 2,253,564	\$ 1,678,819
Contributions in relation to the contractually required contribution	1,733,815	1,913,813	2,457,612	2,253,564	1,678,819
Contribution deficiency (excess)	\$ -	\$	\$ -	s -	<u>s</u> -
Covered Employee Payroll	15,116,283	14,432,979	14,263,564	13,868,086	14,179,215
Contributions as a percentage of its covered-employee payroll	11 47%	13 26%	17.23%	16 25%	1184%

\* GASB 68 requires that the past 10 years of information be presented. Due to the fact that this was the year of implementation prior year information is not available for 10 years. The data will be accumulated over time and presented according to GASB 68.

#### LIBERTY CENTRAL SCHOOL DISTRICT LIBERTY, NEW YORK SCHEDULE OF CHANGE FROM ADOPTED BUDGET TO FINAL BUDGET AND THE REAL PROPERTY TAX LIMIT – GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2018

#### CHANGE FROM ADOPTED TO FINAL BUDGET

ADOPTED BUDGET		\$ 45,913,009
ADDITIONS: Encumbrances from Prior Year		1,553,659
ORIGINAL BUDGET		47,466,668
BUDGET REVISIONS: Budget Amendment for Appropriation from Capital Reserve: District-Wide Renovation and Addition Project (Voter Approved)		1,650,000
REVISED BUDGET		\$ 49,116,668
SECTION 1318 OF REAL PROPERTY TAX LAW LIMIT CALCULATION		
2018–2019 Voter-Approved Expenditure Budget Maximum Allowed (4% of 2018–2019 Budget, \$48,849,113)		\$ 1,953,965
General Fund Fund Balance Subject to Section 1318 of Real Property Tax Law Unrestricted Fund Balance: Assigned Fund Balance Unassigned Fund Balance Total Unrestricted Fund Balance	\$ 1,321,366 1,790,041 \$ 3,111,407	
Less: Appropriated Fund Balance Encumbrances Included in Committed and Assigned Fund Balance Total Adjustments	750,000 571,366 \$ 1,321,366	
General Fund Fund Balance Subject to Section 1318 of Real Property Tax Law		\$ 1,790,041
Actual Percentage		3.66%

See paragraph on supplementary schedules included in auditor's report.

#### LIBERTY CENTRAL SCHOOL DISTRICT LIBERTY, NEW YORK SCHEDULE OF CAPITAL PROJECTS FUND – PROJECT EXPENDITURES AND FINANCING RESOURCES FOR THE YEAR ENDED JUNE 30, 2018

			EXPENDITURES TO DATE				MET	FUND		
	ORIGINAL APPROPRIATION	REVISED APPROPRIATION	PRIOR YEARS	CURRENT YEAR	TOTAL	UNEXPENDED BALANCE	PROCEEDS FROM DEBT	LOCAL SOURCES	TOTAL	BALANCE JUNE 30, 2018
High School Renovation and Reconstruction Project	9,597,050	9,597,050	2,294,687	6,531,936	8,826,623	770,427	1,475,753	7,528,187	9,003,940	177,317
Middle School Reconstruction Project	100,000	100,000	102,588	0	102,588	(2,588)	0	100,000	100,000	(2,588)
Energy Performance Contract	3,724,793	3,724,793	3,724,793	0	3,724,793	0	3,724,793	0	3,724,793	0
2016-2017 Capital Project	100,000	100,000	0	35,058	35,058	64,942	0	100,000	100,000	64,942
2017-2018 Capital Project	100,000	100,000	0	95,600	95,600	4,400	0	100,000	100,000	4,400
Athletic Field Emergency Repair	157,351	157,351	157,351	0	157,351	0	0	0	0	(157,351)
	\$ 13,779,194	\$ 13,779,194	\$ 6,279,419	\$ 6,662,594	\$ 12,942,013	\$ 837,181	\$ 5,200,546	\$ 7,828,187	\$ 13,028,733	\$ 86,720

See paragraph on supplementary schedules included in auditor's report.

#### LIBERTY CENTRAL SCHOOL DISTRICT LIBERTY, NEW YORK NET INVESTMENT IN CAPITAL ASSETS FOR THE YEAR ENDED JUNE 30, 2018

CAPITAL ASSETS, NET			\$ 46,970,476
ADDITIONS:			
Deferred Amount of Refunding	\$	257,784	
Total Additions			257,784
DEDUCTIONS:			
Short-term Portion of Bonds Payable (includes Unamortized Premiums of \$38,704)	\$	2,814,457	
Long-term Portion of Bonds Payable (includes Unamortized Premiums of \$112,574)		14,152,574	
Short-term Portion of Installment Debt		265,427	
Long-term Portion of Installment Debt	-	3,427,686	
Total Deductions			20,660,144
NET INVESTMENT IN CAPITAL ASSETS			\$ 26,568,116

See paragraph on supplementary schedules included on auditor's report.

#### LIBERTY CENTRAL SCHOOL DISTRICT LIBERTY, NEW YORK STATEMENT OF INDEBTEDNESS FOR THE YEAR ENDED JUNE 30, 2018

	DATE OF ORIGINAL ISSUE	MATURITY	INTEREST RATE	BEC	ISTANDING GINNING OF CAL YEAR	ISSUED DURING YEAR		PAID DURING YEAR		DURING		INT	MOUNT OF EREST PAID DURING SCAL YEAR	AMOUNT OF INTEREST ACCRUED AT JUNE 30, 2018	
BANS PAYABLE								-							
BAN - 2017	9/21/2017	6/29/2018	2.000%	\$	201	\$	3,705,578	\$	3,705,578	\$		\$	57,231	\$	
BONDS & OTHER DEBT															
Energy Performance Contract	12/21/2005	12/15/2021	13.656%	\$	222,461	\$	-	\$	45,433	\$	177,028	\$	30,379	\$	13,048
Serial Bonds – QZAB	9/15/2009	6/15/2024	0.500%		1,700,000				245,000		1,455,000		8,486		299
Serial Bonds – QZAB	4/26/2010	6/15/2025	0.800%		9,500,000		÷		1,155,000		8,345,000		76,000		2,744
Serial Bonds	12/22/2010	12/1/2024	Various		1,255,000		~		615,000		640,000		30,794		1,653
Refunding Serial Bonds – 2012 Series A	10/31/2012	2/1/2019	3.000%		215,000		-		105,000		110,000		6,450		1,347
Refunding Serial Bonds – 2012 Series B	10/31/2012	8/1/2018	Various		435,000		-		210,000		225,000		16,500		4,592
Refunding Serial Bonds - 2016	10/13/2016	12/1/2024	Various		4,605,000		-		40,000		4,565,000		96,425		7,254
Energy Performance Contract - 2016	12/15/2016	6/15/2032	2.420%		3,724,793		-		208,708		3,516,085		88,885		3,497
Serial Bonds	6/27/2018	6/15/2023	Various		-2.		1,475,753				1,475,753		8		273
TOTAL INDEBTEDNESS				\$	21,657,254	\$	5,181,331	\$	6,329,719	\$	20,508,866	\$	411,150	\$	34,706

See paragraph on supplementary schedules included in auditor's reprot.



Nugent & Haeussler, P.C.

CERTIFIED PUBLIC ACCOUNTANTS ESTABLISHED 1925 101 Bracken Road Montgomery, New York 12549 Tel (845) 457-1100 Fax (845) 457-1160 e-mail: nh@nhcpas.com

Peter J. Bullis, CPA, FACFEI, DABFA Norman M. Sassi, CPA Christopher E. Melley, CPA Gary C. Theodore, CPA Julia R. Fraino, CPA William T. Trainor, CPA Mark M. Levy, CPA, CFP Thomas R. Busse, Jr., CPA Brent T. Napoleon, CPA Jennifer L. Capicchioni, CPA Patrick M. Bullis, CPA Justin B. Wood, CPA

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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the President and Members of the Board of Education of the Liberty Central School District Liberty, New York 12754

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Liberty Central School District, as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the Liberty Central School District's basic financial statements and have issued our report thereon dated October 15, 2018.

### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Liberty Central School District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Liberty Central School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the Liberty Central School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified. To the President and Members of the Board of Education of the Liberty Central School District

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Liberty Central School District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Jugant + Hauseler, P.C.

Montgomery, New York October 15, 2018



Nugent & Haeussler, P.C.

CERTIFIED PUBLIC ACCOUNTANTS ESTABLISHED 1925 101 Bracken Road Montgomery, New York 12549 Tel (845) 457-1100 Fax (845) 457-1160 e-mail: nh@nhcpas.com

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INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

To the President and Members of the Board of Education of the Liberty Central School District Liberty, New York 12754

### **Report on Compliance for Each Major Federal Program**

We have audited the Liberty Central School District's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the Liberty Central School District's major federal programs for the year ended June 30, 2018. Liberty Central School District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

### **Management's Responsibility**

Management is responsible for compliance with federal statutes, regulations and the terms and conditions of its federal awards applicable to its federal programs.

### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the Liberty Central School District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Liberty Central School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the Liberty Central School District's compliance.

To the President and Members of the Board of Education of the Liberty Central School District

### **Opinion on Each Major Federal Program**

In our opinion, Liberty Central School District, complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2018.

### **Other Matters**

The results of our auditing procedures disclosed two instances of noncompliance, which is required to be reported in accordance with the Uniform Guidance and which are described in the accompanying schedule of findings and questioned costs as items 2018-001 and 2018-002. Our opinion on each major federal program is not modified with respect to this matter.

#### **Report on Internal Control Over Compliance**

Management of the Liberty Central School District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Liberty Central School District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Liberty Central School District's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance requirement of a federal program with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance is a deficiency or a combination of deficiencies, in internal control over compliance is a deficiency or a combination of deficiencies, in internal control over compliance is a deficiency or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, we did identify certain deficiencies in internal control over compliance, described in the accompanying schedule of findings and questioned costs as items #2018-001 and #2018-002, that we consider significant deficiencies.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Jugent + Houseler, P.C.

Montgomery, New York October 15, 2018 Page 2

#### LIBERTY CENTRAL SCHOOL DISTRICT LIBERTY, NEW YORK SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2018

FEDERAL GRANTOR/PASS-THROUGH GRANTOR/PROGRAM OR CLUSTER TITLE	FEDERAL CFDA NUMBER	PASS-THROUGH ENTITY IDENTIFYING NUMBER	PASSED THROUGH TO SUBRECIPIENTS	EXPENDITURES
U.S. DEPARTMENT OF EDUCATION				
Passed-through NYS Education Department:				
Special Education Cluster:				
IDEA – Part B, Section 611	84.027	0032-17-0965	\$ 46,851	\$ 425,968
IDEA – Part B, Section 619	84.173	0033-17-0965	9,636	13,762
Total Special Education Cluster			56,487	439,730
Temporary Emergency Impact Aid	84.938C	0080-18-2290	0	2,250
Title I Parts A&D, Basic Program	84.010	0021-17-3300	0	28,018
Title I Parts A&D, Basic Program	84.010	0021-18-3300	0	482,988
Title I School Improvement	84.010A	0011-17-2230	8,250	13,928
Title I School Improvement	84.010A	0011-18-2230	55,508	75,176
McKinney-Vento Homeless Assistance	84.196	0212-18-3009	0	40,000
Title II Part A, Teacher & Principal Training & Recruiting	84.367	0147-18-3300	0	70,247
Title III Part A, LEP	84.365	0293-18-3300	0	21,027
Title V, Rural & Low Income Schools	84.358B	0006-17-3300	0	25,929
TOTAL U.S. DEPARTMENT OF EDUCATION			63,758	1,199,293
U.S. DEPARTMENT OF AGRICULTURE				
Passed-through NYS Education Department:				
Child Nutrition Cluster: Cash Assistance				
National School Lunch Program	10,555	N/A	0	628,601
National School Breakfast Program	10.553	N/A	0	323,032
National Summer Food Program	10.555	N/A	0	38,254
Cash Assistance Subtotal			0	989,887
Non-Cash Assistance (food distribution)				
National School Lunch Program	10.555	N/A	0	74,928
TOTAL U.S. DEPT. OF AGRICULTURE, CHILD NUTRITION CLUSTER			0	1,064,815
TOTAL FEDERAL AWARDS EXPENDED			\$ 63,758	\$ 2,264,108

The accompanying notes are an integral part of the schedule

## LIBERTY CENTRAL SCHOOL DISTRICT LIBERTY, NEW YORK NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2018

### NOTE 1. BASIS OF PRESENTATION.

The accompanying schedule of expenditures of federal awards presents the activity of federal award programs administered by the District, which is described in Note 1 to the District's accompanying financial statements, using the modified accrual basis of accounting. Federal awards that are included in the schedule may be received directly from federal agencies, as well as federal awards that are passed through from other government agencies. The information is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations, Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the financial statements.

Indirect costs may be included in the reported expenditures, to the extent that they are included in the federal financial reports used as the source for the data presented. The District's policy is not to charge federal award programs with indirect costs.

Matching costs (the District's share of certain program costs) are not included in the reported expenditures.

The basis of accounting varies by federal program consistent with the underlying regulations pertaining to each program.

The amounts reported as federal expenditures were obtained from the federal financial reports for the applicable program and periods. The amounts reported in these reports are prepared from records maintained for each program, which are reconciled with the District's financial reporting system.

### NOTE 2. NON-CASH ASSISTANCE.

The District is the recipient of a federal award program that does not result in cash receipts or disbursements. The District was granted \$74,928 of commodities under the Commodity Supplemental Food Program (CFDA 10.555).

### NOTE 3. OTHER DISCLOSURES.

No insurance is carried specifically to cover equipment purchased with federal funds. Any equipment purchased with federal funds has only a nominal value, and is covered by the District's casualty insurance policies.

There were no loans or loan guarantees outstanding at year-end.

## LIBERTY CENTRAL SCHOOL DISTRICT LIBERTY, NEW YORK SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2018

### SECTION I - SUMMARY OF AUDITOR'S RESULTS

### FINANCIAL STATEMENTS

Type of Auditor's Opinion Issued: Unqualified

Internal Control over Financial Repo Material weakness(es) identified?	orting:		Yes X	No
Significant deficiencies identified not considered to be material we			Yes X	No
Noncompliance material to financia	statements noted?		Yes X	No
FEDERAL AWARDS Internal Control over Major Program Material weakness(es) identified?	nS:		Yes X	No
Significant deficiencies identified not considered to be material we		X	Yes	No
Type of Auditor's Opinion Issued or Major Programs: Unqualified	Compliance for			
Any audit findings disclosed that are required to be reported in accordance with Section 2 CFR-200.516(a)?? Yes X			No	
IDENTIFICATION OF MAJOR PR	ROGRAMS:			
CFDA NUMBERS	NAME OF FEDERAL PROGRAM OR	CLUST	ER	

InterpretationInterpretation10.553, 10.555Child Nutrition Cluster84.367Title IIA Part A, Teaching & Principal Training & Recruiting

Dollar threshold used to distinguish between Type A and Type B programs: \$750,000

Auditee qualified as low-risk auditee?

\_\_\_\_\_ Yes <u>X</u> No

### SECTION II – FINANCIAL STATEMENT FINDINGS

There were no findings relating to the financial statements which were required to be reported.

## LIBERTY CENTRAL SCHOOL DISTRICT LIBERTY, NEW YORK SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2018

## SECTION III - FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

## A. Finding on Internal Control over Compliance

Finding Reference: Federal Agency: Federal Program: Compliance Requir Type of Finding:	2018-001 U.S. Department of Education Title II Part A, Teacher & Principal Training and Recruiting (84.367) rement: Activities Allowed or Unallowed a) Significant Deficiency in Internal Control Over Compliance b) Compliance Finding		
<u>Criteria</u> :	According to 2 CFR, Part 200.430(i)(1) of the Office of Management and Budget's Uniform Grant Guidance, charges to Federal awards for salaries and wages must be based on records that accurately reflect the work performed, which must, among other things:		
	<ul> <li>a) Be supported by a system of internal control which provides reasonable assurance that the charges are accurate, allowable, and properly allocated;</li> <li>b) Be incorporated into the official records of the non-Federal entity;</li> <li>c) Reasonably reflect the total activity for which the employee is compensated by the non-Federal entity;</li> <li>d) Encompass both federally assisted and all other activities compensated by the non-Federal entity;</li> <li>e) Support the distribution of the employee's salary or wages among specific activities or cost objectives if the employee works on more than one Federal award; a Federal award and non-Federal award; an indirect cost activity and a direct cost activity; two or more indirect activities which are allocated using different allocation bases; or an unallowable activity and a direct or indirect cost activity.</li> </ul>		
Condition:	The School District did not have completed certifications on file for employees that work in the Title II federal award program.		
<u>Cause</u> :	The School District did not have adequate internal controls in place to ensure the certifications were being completed for all necessary employees, completed correctly and maintained.		
Effect:	Without adequate internal controls over the employee certification requirement, the School District cannot ensure that federal funds are paid in accordance with the time worked in the grant. Payments that do not agree with the time worked are unallowable and subject to recovery by the grantor.		
Questioned Costs:	The employee's time in question was reviewed and the percentages of their salaries being charged to the grant were found to be appropriate, therefore, there are no questioned costs.		
Recommendation:	We recommend that the District have all employees working in federal award programs certify the percentage of time worked in each federal award program.		
Management Response: Management has not yet issued a response.			

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## LIBERTY CENTRAL SCHOOL DISTRICT LIBERTY, NEW YORK SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2018

# SECTION III - FEDERAL AWARD FINDINGS AND QUESTIONED COSTS (CONTINUED)

A. Finding on Internal Control over Compliance (continued)

Finding Reference: Federal Agency: Federal Program: Compliance Requir Type of Finding:	2018-002 U.S. Department of Education Title II Part A, Teacher & Principal Training and Recruiting (84.367) ement: Matching, Level of Effort, Earmarking a) Significant Deficiency in Internal Control Over Compliance b) Compliance Finding
<u>Criteria</u> :	The grant budget document submitted to and approved by the State Education Department included an amount to be used for professional development for one of the associated District private schools.
Condition:	The School District did not provide funds to the private school as identified in their budget.
<u>Cause</u> :	The School District did not have adequate internal controls in place to ensure that all budgeted expectations were being met.
Effect:	Without adequate internal controls over budget management, the School District cannot ensure that federal funds are used, distributed or expended in accordance with budgeted expectations.
Questioned Costs:	The amount ultimately charged to this grant was the partial salary and related employee benefits of a teacher utilized for class size reduction. The \$767 which was originally allocated to professional development and not charged to grant is considered a questioned cost.
Recommendation:	We recommend that the District submit accurate budgets and spend accordingly. When adjustments to budgetary categorizations are necessary, the appropriate documentation should be submitted as timely and accurately as possible.

Management Response: Management has not yet issued a response.



Nugent & Haeussler, P.C.

CERTIFIED PUBLIC ACCOUNTANTS ESTABLISHED 1925 101 Bracken Road Montgomery, New York 12549 Tel (845) 457-1100 Fax (845) 457-1160 e-mail: nh@nhcpas.com

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Richard P. Capicchioni, CPA Walter J. Jung, CPA Jennifer A. Traverse, CPA

### **INDEPENDENT AUDITOR'S REPORT**

To the President and Members of the Board of Education of the Liberty Central School District Liberty, New York 12754

We have audited the accompanying financial statements of the extraclassroom activity funds of the Liberty Central School District, which comprise of the statement of assets, liabilities, and fund balance-cash basis as of June 30, 2018, and the related statement of receipts and disbursements-cash basis for the year then ended, and the related notes to the financial statements.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the cash basis of accounting described in Note 1; this includes determining that the cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

## Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### Liberty Central School District

## Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the assets, liabilities, and fund balance – cash basis of the extraclassroom activity funds of the Liberty Central School District as of June 30, 2018, and its receipts and disbursements – cash basis for the year then ended, in accordance with the basis of accounting as described in Note 1.

### **Basis of Accounting**

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to that matter.

Mugant + Hamseler, P.C.

Montgomery, New York October 15, 2018

## LIBERTY CENTRAL SCHOOL DISTRICT LIBERTY, NEW YORK EXTRACLASSROOM ACTIVITY FUND STATEMENT OF ASSETS, LIABILITIES AND FUND BALANCE – CASH BASIS JUNE 30, 2018

# ASSETS

\$ 97,321

## **FUND BALANCE**

Fund Balance, Beginning of Year	\$ 92,358
Excess of Receipts over Disbursements	 4,963
Fund Balance, End of Year	\$ 97,321

See notes to financial statements.

Cash

### LIBERTY CENTRAL SCHOOL DISTRICT LIBERTY, NEW YORK EXTRACLASSROOM ACTIVITY FUND STATEMENT OF RECEIPTS & DISBURSEMENTS – CASH BASIS FOR THE YEAR ENDED JUNE 30. 2018

	CASH BALANCE JUNE 30, 2017	RECEIPTS	DISBURSEMENTS	CASH BALANCE JUNE 30, 2018
Art Club	\$ 260	\$ 0	\$ 260	\$ 0
Art Honor Society	76	460	355	181
Class of 2017	2,873	0	2,873	0
Class of 2018	13,692	18,756	29,172	3,276
Class of 2019	4,600	5,651	3,166	7,085
Class of 2020	4,482	8,467	4,039	8,910
Class of 2021	0	7,516	3,652	3,864
Disc Jockey Club	1,257	647	144	1,760
Future Business Leaders of America (FBLA)	784	3,747	3,767	764
High School Band	2,286	1,631	2,792	1,125
High School Chorus	14,625	12,718	12,374	14,969
High School Student Council	1,413	3,093	1,968	2,538
High School Yearbook (Libertas)	3,153	11,118	12,067	2,204
Interact	538	2,809	2,100	1,247
Junior National Honor Society	620	962	800	782
Liberty Performing Arts	13,875	8,148	6,712	15,311
Library Club	14	0	14	0
Middle School Band	8,259	9,006	5,544	11,721
Middle School Store	3,238	0	3,238	0
Middle School Student Council	4,380	6,450	3,298	7,532
Middle School Yearbook	1,871	0	0	1,871
National Honor Society	106	213	46	273
Orchestra Club	3,873	3,111	2,038	4,946
Photography Club	569	34	0	603
Sales Tax	2,839	3,215	2,768	3,286
Science Olympiad	257	280	270	267
Students Against Drunk Driving	1,742	0	0	1,742
Technology Club	285	1	0	286
Visual Arts Club	391	987	600	778
	\$ 92,358	\$ 109,020	\$ 104,057	\$ 97,321

See notes to financial statements.

## LIBERTY CENTRAL SCHOOL DISTRICT LIBERTY, NEW YORK EXTRACLASSROOM ACTIVITY FUNDS NOTES TO FINANCIAL STATEMENTS JUNE 30, 2018

## NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES.

- (a) The transactions of the Extraclassroom Activity Funds are considered part of the reporting entity of the Liberty Central School District. We have included the Extraclassroom Activity Fund balances within the fiduciary funds of the financial statements. The separate audit report of the Extraclassroom Activity Funds is required due to the fact that the transactions of this fund are controlled by student management.
- (b) The books and records of the Liberty Central School District's Extraclassroom Activity Funds are maintained on the cash basis of accounting. Under this basis of accounting, revenues are recognized when cash is received and expenditures recognized when cash is disbursed.
- (c) The Extraclassroom Activity Funds are used to record the activity of all student-related activities within the District. These funds are under the control of an appointed central treasurer who maintains cash receipts and cash disbursement books. All receipts are collected by the student activity treasurer and disbursements must be approved by the student management.